1/28/77

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Note	to Took Notes what trobuses 12		, , , , , , , , , , , , , , , , , , , ,
Note	Re: Minutes of Cabinet Meeting Op Galico 1/4/13	1/28/77	A
Note	to Jordan, w/attachments, 12 pp. Re: Interior Dept. Appointments	1/28/77	С
Note	Hutcheson to Jordan, w/attachments, 7 pp. Re: NSC	1/28/77	A
Note	to files, w/attachment, 5 pp. Re: Community Services Administration	n. d.	С
Note	Hutcheson to Jordan, w/attachments, 6 pp. Re: Foreign Policy Issues	1/28/77	A
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THE LEEST OF BUS SUEIL.

THE WHITE HOUSE

WASHINGTON

January 28, 1977

MEETING TO DISCUSS EMERGENCY NATURAL GAS LEGISLATION

Friday, January 28, 1977 10:15 a.m. (10 minutes) The Oval Office

From: Frank Moore

me adami, Har

I. PURPOSE

Meeting to discuss emergency natural gas legislation with Governor Dolph Briscoe and Janie Briscoe.

II. BACKGROUND, PARTICIPANTS & PRESS PLAN

Background: To discuss emergency natural gas legislation. Governor Dolph Briscoe flew in from Texas to meet with Senator Bentsen and Congressman Krueger on January 27, 1977. He will meet with the Texas Delegation at an 8:00 a.m. breakfast on January 28 and urge the entire Texas delegation to support President Carter's emergency natural gas legislation; that he is sure that The President will honor his commitment to Governors Boren, Briscoe and Edwards to do something about the overall program of deregulation in a later energy package. He will say that it is time for Texans to look at the great national interest and share their abundant resources in unselfish manner with the rest of the nation, which is in a crisis. He will have previously testified before Congressman Dingell's Subcommittee in the House, urging quick passage of the legislation.

Covernor Briscoe might possibly mention the Zavala County Economic Development Corporation (ZCEDC) project, which he has previously spoken to President Carter about. Attached is a report. The President should not mention it unless

Governor Briscoe does -- as we need time to evaluate the project.

- B. Participants: Governor and Mrs. Dolph
 (Janie Briscoe), Harry E. McAdams, Frank
 Moore.
- C. Press Plan: Suggest White House photographer to snap pictures of The President, Governor and Mrs. Briscoe for use in Texas papers.

Attachment: Community Services Administration Grant to ZCEDC.

3 M MEMORANDUM

THE WHITE HOUSE

WASHINGTON

FG33-5

1/28/77

TO: The President

FROM: Frank Moore

SUBJ: Bob Giaimo (D-Conn) Chairman House Budget Committee

. Background Info for 4:00 Ments 1/28/17

Bob Giaimo (pronounced JYE-moh) is tough, very smart and considered very key swing vote member of the House. Giaimo's thinking on issues is usually more in line with that of traditional big-city Democrats than with the more liberal members of the House.

As a member of the Defense Appropriations Subcommittee, he is considered the key swing vote on defense appropriations. He was instrumental in the first House vote (1974) to deny Defense Department requests for more military aid for South Vietnam.

In 1975, as a member of the special House committee investigating the CIA, he led the move to oust Chairman Lucien Nedzi on the grounds that Nedzi had not been harsh enough on the Agency.

On January 11, 1977, Giaimo was elected to the Budget Committee chair by a vote of 139 to 129 over Thomas 'Lud' Ashley (D-Ohio). In the 95th Congress he will also retain his membership on the Appropriations Committee. Also, 94th Congress member of the Joint Committee on Congressional Operations.

An Italian-American, he was born Oct 15, 1919 in New Haven, Connecticut. He received his BA from Fordham College in 1941; his LL.B from the University of Connecticut in 1943. He is Catholic. His wife is Marion; his one daughter is Barbara Lee.

There are more Italian-Americans in his 3rd congressional district than in all but 13 of the nation's 435 districts.

Oddly enough, Giaimo for many years had not been racking up huge majorities in his basically Democratic district: after 14 years in Congress, he received only 53% of the vote in 1972. In 1974, his percentage shot up to 66% -- he ran ahead of Ella Grasso and just barely behind Abraham Ribicoff in the district. In the 1976 elections he received 55% of the vote of his Republican opponent, John Pucciano (44%)

crecinal returned to F. PHIL LANdrom

JAN 9 1 1977

Budget Committee

- 1. Robert Giaimo, Conn. Chairman
- 2: Jim Wright, Tex.
- 3. Thomas Ashley, Ohio
- 4. Robert Leggett, Calif.
- 5. Parren Mitchell, Md.
- 6. Omar Burleson, Tex.
- 7. Louis Stokes, Ohio
- 8. Elizabeth Holtzman, N.Y.
- 9. Butler Derrick, S.C.
- 10. Otis Pike, N.Y.
- 11. Donald Fraser, Minn.
- 12. David Obey, Wis.
- 13. William Lehman, Fla.
- 14. Paul Simon, Ill.
- 15. Norman Mineta, Calif.
- 16. Joseph Fisher, Va. .
- 17. Jim Mattox, Tex.

- 1. Delbert Latta, R-Ohio
- 2. James Broyhill, R-N.C.
- 3. Barber Conable, Jr., R-N.Y.
- 4. Marjorie Holt, R-Md.
- 5. John H. Rousselot, R-Calif.
- 6. John J. Duncan, R-Tenn.
- 7. Clair W. Burgener, R-Calif.
- 8. Ralph S. Regula, R-Ohio

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

Meeting - 10:00 a.m. (5 minutes) Friday, January 28, 1977 The Oval Office

Purpose:

To Issue an Executive Proclamation designating Clergy Appreciation Week (Jan. 30-Feb. 5)

Background:

Annual project of Civitan International commemorating the sinking of the Dorchester on Feb. 3, 1945. The Dorchester was a troop movement vessel during WWII - 4 chaplains on board (a Rabbi, a Catholic priest and 2 Ministers) gave their life jackets to others and perished with others.

Participants: Mr. Jack Dunn - International Chaplain Civitan International (home: Albuquerque, N.M.)

> Mr. Carlie Sessoms - President Civitan International (home: Durham, N.C.)

Mr. John Pope - Americus, Ga. Mrs. John Pope - Americus, Ga.

Press Plan:

Photo opportunity (White House Photographer)

NOTE:

Senator Domenici may drive Mr. Dunn to White House but is not scheduled for participation in official ceremony.

> Fran Voorde han FROM: Thru: Tim Kraft

1-28-77

Tody-Check with Vance & get max PR on diplomat selection Comm. Hee.

ce. ly Vance

1-28-77

Jody
Draft anti-inflation
Statement for me.
Expedite.

J. C.

1-28-77

Ham -I want the selection Commissions for circuit judges & one for Supreme Court jurges & FBI set up W. Thont delay. Work Bell. Also, after falking to J. Bell, give me recommendation on district judges -1.0 cc: Gr. Hin Seep

FLECTROSTATIC REPRODUCTION IL IDE FOR

1-28-77

She & Bob Draft messages to

Congress on

Reorganiza hoù

Universal voter registration.
(Cleck S. Dakota &
Minnesota laws)

Expedite.

ELECTROSTATIC REPRODUCTION MADE FOR PRESERVATION PURPOSES

1-28-77

Stu & Lipshutz:

Draft executive or der

abolishing as many lomabolishing etc se is ligat.

Missions, etc se is ligat.

The delete those to

be continued in existence.

Expedite.

J. C.

THE WHITE HOUSE WASHINGTON January 28, 1977

To Rog Johnson

Your words of support are encouraging! Thanks!

Sincerely,

Theodore R. Johnson, Jr.

Mr. Theodore R. Johnson, Jr. 1818 Hummingbird Drive Costa Mesa, California 92626

Jany Chijo & Caron missed staying with your - THE WHITE HOUSE
WASHINGTON
January 28, 1977

To Rosey Grier

Thanks -- for your faith, and your confidence!

Sincerely,

Mr. Rosey Grier 9401 Wilshire Boulevard

Suite 735
Beverly Hills, California 90212

ps . . of your early help!

Jusan
Tim
Rick
Joig
Please minimize The
Solders, envelopes etc
put on my desk.
Use red ones for
secret material.

January 28, 1977

Frank Moore -

Meeting with Vilman on Economic Stemulus Program CC

WASHINGTON

January 28, 1977

MEETING TO DISCUSS ECONOMIC STIM-ULUS PACKAGE

Friday, January 28, 1977 9:00 a.m. (30 minutes) The Oval Office From: Frank Moore

I. PURPOSE

To discuss Economic Stimulus Package with Chairman Ullman.

II. BACKGROUND, PARTICIPANTS & PRESS PLAN

- A. Background: Congressman Ullman, Chairman of the Ways and Means Committee, which will handle much of the Economic Stimulus Package should meet with The President and staff people to discuss the following:
 - 1. General Stimulus Package--The President, Schultze and Eizenstat.
 - 2. Message to The Hill--Stu Eizenstat.
 - Legislative Timetable--Moore.
 - 4. Discussion of package components -- Schultze.
 - 5. (a) Budget constraints--Ullman; Lance.
 - (b) Social Security Trust Fund Shortfall-Ullman
 - (c) Airline Trust Fund--Ullman did not discuss
- B. <u>Participants</u>: Chairman Ullman, Bert Lance, Charles Schultze, Stu Eizenstat, Frank Moore.
- C. Press Plan: Suggest White House photographer to snap picture of The President and Congressman Ullman.

1-28-77 To Shis On agenda for Sal mts. include: a) best way to integrate UN with state; 6) degree of participation by Andy in regular & ad hoe meetings; e) specific mission assignments for Andy; d) evidence of may & Cy's support for UN e) Panama 1.0

To by Vance

With what nations to we not have diplomatic relations?

In each case what in approspect and b) addisability of normalization of relations?

T. C.

ec: Ship

January 28, 1977

Tim Kraft -

8th Grade High

cc: Frank Voorde

Mr. President,
a Hacker, a
briefing for your

1:30 meeting with

the 8th graders—
Wasn't sine it

you had seen it—

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

January 27, 1977

Don't do His Don't do Unitess Mappione There Mappione 1000's 100's of H. Schools

MEMORANDUM FOR THE PRESIDENT

FROM:

JIM FALLOWS JUF

SUBJECT: Jan. 27 Meeting With 8th Grade of Stetson Jr. High

Suggested topics of conversation for your meeting with the eighth grade of Stetson Junior High School, West Chester, Pa.:

Your hopes for universal voter registration for 18-year-olds.

Stetson's most famous son is John Matlack, a lefthanded pitcher for the Mets.

Artist Andrew Wyeth and his son, Jamie, live in Chadd's Ford, a few miles south of West Chester (which is itself 20 miles west of Philadelphia, in a one-time agricultural area now almost swallowed up by the suburbs.) The Wyeths often do landscapes of the local countryside.

A well-known painting by Jamie Wyeth shows mushrooms under cultivation; West Chester is a mushroom-growing center.

The eighth grade is visiting the King Tut exhibit at the National Gallery of Art, as well as the FBI Building, the Archives, and the Capitol.

The students plan to give you a Stetson Junior High jacket, for you to wear with your jeans on weekends. There's a jacket for Amy, too, and a key to the town of West Chester.

Stetson's principal is Robert Clark.

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

Meeting - 1:30 p.m. (10 minutes) Thursday, January 27, 1977

The East Room

Purpose:

To greet 350 junior high school students

on a Field Trip to Washington from

Stetson Junior High School

West Chester, Pa.

Nickname:

The Falcons

Contact:

Ms. Karen Best

Social Studies Teacher

Miscellaneous:

Coming to White House from visit to King Tut Exhibit at National Gallery

Congressional District:

5th CD, Pennsylvania

Congressman Richard Schulze (R)

Election Results - 1976
Ford: 120,645 Carter: 76,620

From:

Thru: Tim Kraft

STETSON JUNIOR HIGH SCHOOL

1060 WILMINGTON PIKE WEST CHESTER, PENNA. 19380 WW H.

436-7260 (0) _ 436-5652.(4)

8 busses

December 10, 1976

Dear Mr. Carter,

The eighth grade of Statson Junior Sligh School is planning a field trip to Nashington D.C. on January 27, 1977. In order to make the Childrens day complete I am attempting, by means of this letter, to encourage you to meet with the class cometime during the day. I cannot express to you the Carter, what it would mean to my students:

They have just completed a unit on american Government and followed your campaign and election with avid interest. I know this would be an unforgetable experience for each of ther

you the secommendation of your Priss Office. I contacted
Mrs. Ruse who was most helpful in promising to Relay my
letter to you personally. I am aware that the week following you
Inauguration will be a hectic one for you but we would
appreciate any consideration that you could give us Regarding
our trip.

Approximately 350 students will be travelling with us on the 27th. None of the Children have ever had the opportunity of meeting a President of the United States: I realize that this is a large group, but we could arrange for you to see them in smaller groups if this would be more convenient. Any time you could find for his

would be greatly appreciated.

I will be anxiously awaiting your Risponsi and the childre and I are earnithy Roping that it will be a positive one.

Sincerely, Karen J. Best January 28, 1977

Bob Lipshutz -

Ralification of Human Righto Treaties

cc: Z. Brzezinski

Lipshutz Bell

also p Z

THE PRESIDENT HAS SEEN.



DEPARTMENT OF STATE

Washington, D.C. 20520

Check with Athy Gan & advise me. J.C.

January 25, 1977

MEMORANDUM

: Andrew Young

Bill Maynes

SUBJECT: Ratification of Human Rights Treaties

and Covenants

There are four international human rights conventions of first importance that the United States has not yet ratified. Your talk with the President tomorrow provides an excellent opportunity to urge quick action on the part of the United States to ratify these instruments as a clear demonstration of the genuine commitment of this Administration to the effective enforcement of international human rights.

The four treaties are:

- 1. Genocide Convention signed by the United States and awaiting Senate action on advice and consent to ratification since 1949.
- 2. International Convention on the Elimination of All Forms of Racial Discrimination - signed by the United States but not yet submitted to the Senate.
- 3. International Covenant on Economic, Social and Cultural Rights - not yet signed by the United States.
- International Covenant on Civil and Political Rights - not yet signed by the United States.

The Genocide Convention has several times been reported favorably out of the Senate Foreign Relations Committee, but the Senate has never acted on it. The

> ELECTROS HARD SERVICE FOR CLADE FOR THE SHATING PORTORS

American Bar Association, a longtime opponent of the Genocide Convention, reversed itself and endorsed it in early 1976. Although we expressed some qualifications about the other conventions when we voted for their adoption in the General Assembly, the main reason for not moving forward on them was that it seemed futile to do so when the Senate had not yet acted on the Genocide Convention.

You can remind the President that he told the B'nai B'rith Convention in Washington on September 8: "Insofar as they comply with our own Constitution and laws, we should move towards ratification of several important treaties drafted in the United Nations for the protection of human rights (listed above)... Until we ratify these covenants, we cannot participate with other nations in international discussions of specific cases involving freedom and human rights."

The specific action required to do this is:

- Press for immediate Senate action on the Genocide Convention.
- 2. Send the Racial Discrimination Convention to the Senate with a request for prompt advice and consent to ratification.
- 3. Sign and send to the Senate the two Covenants on Economic, Social and Cultural Rights and on Civil and Political Rights.

Recognizing that there will be some strong resistance in the Senate and that the timing of this sequence will have to be carefully worked out, you should nevertheless urge the President to generate movement on these conventions through (1) a Presidential statement in early February calling for the action outlined above, or (2) a statement on the President's behalf to the Human Rights Commission when the Commission session begins February 7.

A study of these conventions undertaken by the Legal Adviser's Office (not yet finally completed) indicates that these moves towards ratification are sound ones, and that any potential conflicts between the conventions and U.S. law can be satisfactorily handled by appropriate reservations and statements of understanding.

Clearances:

IO - Mr. Baker L/T - Mr. Rovine (subs)

IO/HR:FJCrawford:bkm 1/25/77 x25879

January 28, 1977

Jim Fallows -

Book of Speeches

January 26, 1977

MR PRESIDENT:

The attached memorandum from Jim Fallows concerning the book of your speeches was reviewed by Jody Powell. He commented as follows:

"I think you should let Pat Anderson write the intro and let Jim and I edit it for your final approval."

Rick Hutcheson

oh F

January 24, 1977

MEMORANDUM FOR THE PRESIDENT

ACTION:

FROM:

JIM FALLOWS

JMF

THROUGH:

RICK HUTCHESON

I spoke today with Michael Korda, the head of Simon and Schuster. He says the book of your speeches is complete except for your own introduction, which they are anxious to have as soon as possible.

What would you like me to do? If you would like me to provide a working draft for you, I'll be happy to do so, but since I have not been involved with this project before, I would like fairly clear guidance about the points you want to make.

If you prefer to write this all yourself, could you please let me know too so that I can tell Korda, and give him an idea of when you might be able to complete it.

Thank you very much.

January 28, 1977

Jack Watson -

Flanda Vlisaster

ASAP to Jack Pris Am

Jack Watson Get details &

Get call

Jan. 27

7:15 pm

Askew

T.C

Mr. President:

Ray Marshall called for you, and I took the message.

He is sending a brief on the Florida situation (disaster relief application) to you tomorrow. He just wanted to tell you tonight that he has people there that have checked it out and report to him that Askew's request is warranted.

They have some funds (emergency seasonal fund for migrant workers) that could help without a declaration of disaster area, but it would be inadequate. He thinks the situation will be worse in three weeks.

He or Bob Brown will be glad to discuss the situation with you at any time.

TK

Felt Jack

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January 28, 1977

Ham Jordan -

cc: Tim Kraft

Jack Watson (for handling with Secretary Marshall)

addtle Labar appto.

Marshall
(but not 145
comes (etter)

MEMORANDUM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

Ham

MEMORANDUM TO PRESIDENT CARTER

FROM:

HAMILTON JORDAN 4.9

DATE:

JANUARY 26, 1977

SUBJECT:

ADDITIONAL LABOR APPOINTMENTS

Attached are biographical sketches from Ray Marshall on two women and one man which he proposes to appoint to sub-cabinet positions in the Labor Department.

Carin Clauss has experience in the Department and has broad support for the Solicitor position.

Eula Bingham is the choice of everyone from Ralph Nadar to the AFL-CIO for the OSHA position.

Finally, Donald Elisburg appears well qualified to be nominated as Assistant Secretary for Employment Standards. He enjoys support both from the Hill and the AFL-CIO.

I recommend that you approve Ray's nominations for these positions.

This gives Ray 3 women out of his top 8 appointments. 2 & the 8 are blacks and he has an Hispanic in mind for one of his remaining top appointments.

71.9

THE PERSON NAME OF THE PERSON NA

U.S. DEPARTMENT OF LABOR

Office of the Secretary WASHINGTON

MEMORANDUM FOR LANDON BUTLER January 26, 1977
DEPUTY ASSISTANT TO THE PRESIDENT

Attached are three more selections for top positions within the Department of Labor. As with the previous five selections, they are highly qualified people who have demonstrated the ability to get things done effectively.

Following are brief resumes:

POSITION: SELECTION:

Solicitor of Labor Carin Ann Clauss

BIOGRAPHICAL SKETCH:

Ms. Clauss, 37, much-honored attorney who argued many of the government's pioneer equal pay and age discrimination cases in court, has been Associate Solicitor, Fair Labor Standards Division, U. S. Department of Labor, since 1971. She plans and directs the Department's litigation program, rule-making functions and advisory opinion services under the Fair Labor Standards Act, the Equal Pay Act of 1963 and the Age Discrimination in Employment Act of 1967. She advises both the Secretary of Labor and Solicitor on legislative and policy matters arising under these statutes.

She joined the Labor Department in 19/3 and served as an attorney until 1965. She has also been Special Assistant to the Deputy Solicitor of Labor, 1966 to 1968; Deputy Counsel for Appellate Litigation, 1968 to 1969, and Counsel for Appellate Litigation, 1969 to 1971.

of c

In 1976, she received the Federal Woman's Award and the Labor Department's Distinguished Career Service Award. She was the Department's nominee for the Rockefeller Public Service Award in 1974 and in 1970 received the Younger Federal Lawyer Award.

A native of Knoxville, Tenn., she received an A.B. degree from Vassar College (1960) and an L.L.B. degree from the Columbia University Law School (1963).

POSITION:

Assistant Secretary for Employment Standards

SELECTION:

Donald Elisburg

BIOGRAPHICAL

SKETCH:

Elisburg, 38, who has broad experience as a labor lawyer, has been General Counsel and Staff Director, U. S. Senate Committee on Labor and Public Welfare, since December 1974.

In this position, he is responsible to the Committee Chairman, Senator Harrison A. Williams, Jr. for supervising all aspects of the committee's operations. These include all legislative and oversight responsibility in such diverse areas as labor, employment, poverty, migratory labor and human resources, among many others.

Since April 1974, he has also served as Counsel, Subcommittee on Labor, U. S. Senate Committee on Labor and Public Welfare.

of c

Other major positions held by Mr. Elisburg include: Associate Counsel, Subcommittee on Labor, April 1970 to March 1974; Special Assistant to the Solicitor of Labor, U. S. Department of Labor, 1968 to 1970; Trial Attorney, Labor Relations and Civil Rights Division, Office of Solicitor, Labor Department, 1966 to 1968; Attorney, Manpower Services Division, Office of Solicitor, Labor Department, 1965 to 1966, and Trial Attorney, Chicago Region, Office of Solicitor, Labor Department, 1963-65.

A Chicago native, Elisburg received a B. S. degree in economics, Illinois Institute of Technology (1960) and a J.D. degree, University of Chicago Law School (1963).

POSITION:

Assistant Secretary for Occupational Safety and Health

SELECTION:

Eula Bingham

BIOGRAPHICAL SKETCH: Bingham has been Associate Director, Department of Environmental Health, University of Cincinnati School of Medicine, since October 1972.

She has been a member of the University's graduate faculty since 1963 and associate professor of environmental health since September 1970. She was an assistant professor of environmental health from 1961 to 1970.

Since 1960, she has taught graduate courses on the biological effects of air pollutants; chemical carcinogenesis (dealing with cancercausing agents) and physiology for engineers, among other subjects.

Her research and writing interests in the field of environmental health have been varied.

She has served on a variety of national committees in her field of expertise, including Standards Advisory Committee on Coke Oven Emissions, Labor Department (chairperson); Standards Advisory Committee on Carcinogens, Labor Department; Study Section, Safety and Health, National Institute for Occupational Safety and Health, and Consultant, Subcommittee on Carcinogenesis of Threshold Limits Committee, American Conference of Industrial Hygienists.

She received a B. S. degree in chemistry from Eastern University, Richmond, Ky. (1951), an M. S. degree in zoology from the University of Cincinnati (1954) and a Ph.D in zoology from the University of Cincinnati (1958).

Ray Marshall

Secretary of Labor

Let me see her

January 28, 1977

Stu Eizenstat -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

For your information, Bob Linder could be helpful in arranging for this briefing.

Rick Hutcheson

CC Tim Kraft Bob Linder

> Frederal Register Briefing

STU K

THE WHITE HOUSE WASHINGTON

1-28-77

SterArrange a 30 min.
briefing for me on the
Tederal Register #
Code of Lederal Regulation.

January 28, 1977

Stu Eizenstat -

The attached was returned in the President's outbox. It is forwarded to you for appropriate action.

Rick Hutcheson

FYI cc: Bob Lipshutz

Frank Moore Ham Jordan

President's Rearganizing) authority Sty Bols Frank

Considerations With Respect to a Statute Granting the President

Reorganization Authority.

THE FRESIDENT HAS SEEN.

Kennell (ck on footnote - 6/9 judge)

The traditional form of a reorganization enabling statute contains a legislative veto provision which requires the President to submit his reorganization plans to the Congress and premits one house or both houses of Congress to disapprove such reorganization plans.

Such reorganization statutes raise two basic questions.

First, whether a statute authorizing the President to reorganize the Executive Branch and the independent agencies would be constitutional without some form of legislative veto and second, whether the legislative veto provision itself is unconstitutional.

The necessary and porper clause in Article I Section 8 of the Constitution provides the Congress may not only make all laws which shall be necessary and proper for carrying into execution its own powers, but also "all other powers vested by this constitution in the government of the United States or in any department or officer thereof".

In Article II the President is given the executive power and required to take care that the laws be faithfully executed. He is not given however the power to determine what is necessary and porper to carry into execution the powers vested in the federal government or to determine the organization of the federal government. Only Congress has that power and it would be as unconstitutional to delegate that power to the President as for Congress to execute the laws. Thus Congress must retain the final control over government reorganization, although it may adopt a statutory scheme which provides for Presidential input subject to ultimate

congressional control.

The first red flag therefore is whether it is constitutionally proper for Congress to transfer to the President its sole responsibility of determining the organization of the federal government and to do so without retaining full control over its constitutional obligations in that respect. If such a transfer takes place, action taken by a "reorganized" agency could be subject to attack as authorized by an unconstitutional statute. Obviously therefore, statutory provisions expressly denying the President any power to determine what is necessary and proper to carry into execution the powers vested in the federal government would be highly desirable in a reorganization act.

The second red flag is that any reorganization plan, to avoid being suspect as in excess of the authority granted to the President, would have to avoid making any substantive or procedural changes in the existing law and be limited to housekeeping matters This of course owuld severely limit the scope of reorganization plans.

The third red flag is that the validity of governmental actions taken by reorganized agencies (or departments) will be subject to attack at a later time in the courts to determine whether the above criteria have been faithfully observed. This imports a significant measure of uncertainty in the conduct of government.

The fourth red flag is the validity of the legislative veto provision itself. To be constitutionally valid the legislative veto provision must be premised upon a determination that it is a necessary and proper part of the statutory scheme for constitutionally carrying into execution the powers vested by the Constitution in the Congress to provide for the organization of the federal government.

Reorganization A Marity in effect when Nixon assumed office

5 § 901

THE AGENCIES GENERALLY

13. - Indictment

Indictments, which charged defendant with filing false and fraudulent income tax returns, were not faulty because evidence on which they were based was presented to grand jury by United States attorney without authorization to do so by Attorney General's office. Sullivan v. U. S., Kan. 1954, 75 S.Ct. 182, 348 U.S. 170, 99 L.Ed 210.

v. Sparks, D.C.Ky.1935, 9 F.Supp. 825.

Under the Twenty-First Amendment, Treasury regulation, Treasury decision, executive order and statutes determining proper officer to accept registration of set up stills, indictment for possession, custody, and control of unregistered still on August 23, 1936, properly charged failure to register the still with district supervisor of Alcohol Tax unit in the Bureau of Internal Revenue, as an agent of Deputy Commissioner of Internal Revenue in charge of the Alcohol Tax Unit. Czarnecki v. U. S., C.C.A.N.J.1938, 95 F.2d 32.

14. - Compromises

Where criminal proceeding had been instituted based on alleged attempt to defeat and evade income taxes of a corporation, the Attorney General had authority to settle both civil and criminal liabilities arising out of the transaction especially in view of fact that he collab- prior to the reduction in rent. Id.

torney General. Hart Coal Corporation orated with officers of Bureau of Internal Revenue, was acting on their request and conferring with them and the Bureau had direct correspondence with officials of the corporation's transferee and had approved and ratified the compromise and accepted check in settlement. Aviation Corporation v. U. S., 1942, 46 F.Supp. 491, 97 Ct.Cl. 550, certiorari denied 63 S.Ct. 759, 318 U.S. 771, 87 LEd.

> Where rent due under lease covering lands of restricted member of Osage Indian Tribe was reduced with consent of allottee and approval of Secretary of Interior after lease had completely terminated and suit had been instituted for recovery of rental, Attorney General was not bound by recommendation of Secretary of Interior that compromise be accepted in view of executive order giving Department of Justice authority to determine whether case transferred to Department of Justice should be compromised. U. S. v. Sandstrom, D.C.Okl.1938, 22 F. Supp. 190.

> The Attorney General was justified in refusing to accept the recommendation of Department of Interior for a compromise involving a reduction, with consent of allottee and approval of Secretary of Interior, of rentals due under lease covering lands of restricted member of Osage Indian Tribe, where lease had expired and suit to recover rent had been instituted

United Derivation: 5 U.S.C. (1) 5 U.S.C. (2)

Explanatory Notes.

In paragraph (1) (. Executive agency or coextensive with and "any executive deparcouncil, independent e ernment corporation, 1 sion, service, . istration, or other es executive branch of th to conform to the defir

In paragraph (1) office or officer in t uniformed services in tive agency" are subofficer, . . . in t of the Government" definitions in sections

Standard changes a with the definitions style of this title as (ace to the report.

This section amend: 5. United States Codthe application of th section 902 (sec. 7 of

§ 903. Reo

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 - (1) the tr whole or a I control of an
 - (2) the a agency;
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 - (5) the & functions;

§ 902. Definitions

For the purpose of this chapter-

- (1) "agency" means-
 - (A) an Executive agency or part thereof;
 - (B) an office or officer in the executive branch; and
 - (C) any and all parts of the government of the District of Columbia other than the courts thereof;

but does not include the General Accounting Office or the Comptroller General of the United States;

- (2) "reorganization" means a transfer, consolidation, coordination, authorization, or abolition, referred to in section 903 of this title; and
- v (3) "officer" is not limited by section 2104 of this title.

Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 394; Pub.L. 90-83, § 1(98), Sept. 11, 1967, 81 Stat. 220.

Historical and Revision Notes

Reviser's Notes

1966 Act

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United States Code 5 U.S.C. 133z-5

5 U.S.C. 133z-6

Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 7, 63 Stat. 205. June 20, 1949, ch. 226, § 8, 63 Stat. 206.

Explanatory Notes.

In paragraph (1) (A), the words "an Executive agency or part thereof" are exectensive with and substituted for any executive department, commission, mancil, independent establishment, Government corporation, board, bureau division, service, . . . authority, administration, or other establishment in the executive branch of the Government" and to conform to the definition in section 105.

In paragraph (1) (B), the words "an office or officer in the civil service or uniformed services in or under an Executive agency" are substituted for "office, officer, . . in the executive branch of the Government" to conform to the definitions in sections 105, 2101, and 2104.

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report.

1967 Act

This section amends section 902 of title 5, United States Code, so as to preserve the application of the source statute for section 902 (sec. 7 of the Reorganization

Act of 1949). In the codification of title 5 by Public Law 89-554, that application was inadvertently restricted due to the operation of section 2104 of title 5, providing a title-wide definition of "officer." Briefly, that section defines "officer" as a civil appointive officer of the Federal Government. In the Reorganization Act of 1949, the word "officer" was not defined, and has been construed to include not only civil appointive officers, but uniformed officers, the President, and officers of the government of the District of Thus, this section amends Columbia. section 902 of title 5 by inserting a paragraph providing that the title-wide definition of officer is inapplicable to chapter 9 of title 5. Also, paragraph (1) (B) of section 902 is amended so that the wording thereof is identical to that for-merly appearing in section 7 of the Reorganization Act of 1949.

Effective Date of 1967 Amendment. Amendment by Pub.L. 90-S3 effective Sept. 6, 1966, for all purposes, see section 9(h) of Pub.L. 90-S3, set out as a note under section 5102 of this title.

§ 903. Reorganization plans

- (a) When the President, after investigation, finds that-
 - (1) the transfer of the whole or a part of an agency, or of the whole or a part of the functions thereof, to the jurisdiction and control of another agency;
 - (2) the abolition of all or a part of the functions of an agency;
 - (3) the consolidation or coordination of the whole or a part of an agency, or of the whole or a part of the functions thereof, with the whole or a part of another agency or the functions thereof;
 - (4) the consolidation or coordination of a part of an agency or the functions thereof with another part of the same agency or the functions thereof;
 - (5) the authorization of an officer to delegate any of his functions; or

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charged by 71 Act

(6) the abolition of the whole or a part of an agency which agency or part does not have, or on the taking effect of the reorganization plan will not have, any functions;

is necessary to accomplish one or more of the purposes of section 901(a) of this title, he shall prepare a reorganization plan for the making of the reorganizations as to which he has made findings and which he includes in the plan, and transmit the plan (bearing an identification number) to Congress, together with a declaration that, with respect to each reorganization included in the plan, he has found that the reorganization is necessary to accomplish one or more of the purposes of section 901(a) of this title.

(b) The President shall have a reorganization plan delivered to both Houses on the same day and to each House while it is in session. In his message transmitting a reorganization plan, the President shall specify with respect to each abolition of a function included in the plan the statutory authority for the exercise of the function and the reduction of expenditures (itemized so far as practicable) that it is probable will be brought about by the taking effect of the reorganizations included in the plan. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 394; Pub.L. 90-83, § 1(99), Sept. 11, 1967, 81 Stat. 220.

Historical and Revision Notes

Reviser's Notes

1966 Act

Derivation: Un

United States Code 5 U.S.C. 133z-1

Explanatory Notes.

In subsection (a) (5), the words "officer in the civil service or uniformed services" are substituted for "officer" to conform to the definitions in sections 2101 and 2104.

In subsection (b), the words "The President shall have a reorganization plan delivered" are substituted for "The delivery . . . shall be".

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report.

Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 3, 63 Stat. 203.

1967 Act

This section amends section 903(a) (5) of title 5, United States Code, to conform to the wording formerly appearing in the source statute (sec. 3(5) of the Reorganization Act of 1949). In this regard, the explanation appearing in section 1(98) of this bill is equally applicable to this section.

Effective Date of 1967 Amendment. Amendment by Pub.L. 90-83 effective Sept. 6, 1966, for all purposes, see section 9(h) of Pub.L. 90-83, set out as a note under section 5102 of this title.

Cross References

Text of reorganization plans, see Appendix to this title.

Laches 2 Power of President 1

1. Power of Presiden Under the Reorgani [now this chapter] given the power to p: zation plans which we judicatory functions agency as well as its ministrative functions, chapter] contained no with regard to the ef ganization plan quasi-judicial and qu tions as did the pred tion Act of 1945, 59 Sta der the 1949 Act [this dent could abolish a tion such as the War whose members he tionally remove from

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- (1) may c necessary, th and the title agency resu head;
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Statutes at Large § 3, 63 Stat. 203.

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section 903(a) (5) s Code, to conform y appearing in the . 3(5) of the 1949). In this reappearing in secis equally applica-

1967 Amendment. 5. 90-83 effective rposes, see section set out as a note his title.

Notes of Decisions

Laches 2 Power of President 1

1. Power of President Under the Reorganization Act of 1949 [now this chapter] the President was given the power to promulgate reorganization plans which would affect the adjudicatory functions of a Government agency as well as its executive and administrative functions, since the Act [this chapter] contained no express limitation with regard to the effects which a reormight have upon ganization plan quasi-judicial and quasi-legislative functions as did the predecessor Reorganization Act of 1945, 59 Stat. 615, and thus under the 1949 Act [this chapter] the President could abolish a quasi-judicial function such as the War Claims Commission, whose members he could not constitutionally remove from office, and transfer

its functions to a newly created function, the Foreign Claims Settlement Commission, whose members held office during his pleasure. Lusk v. U. S., 1965, 173 Ct. Cl. 291.

2. Laches

In addition to delay in bringing sult, the one asserting the defense of laches must show that he has been prejudiced by the delay, so that in a case in which former officials of a quasi-judicial function claim that an act authorizing the abolishment of the function and its transfer to a new agency is unconstitutional, delay even of a short time in challenging the constitutionality of the legislation results in detriment to the Government since all the actions and decisions of the new agency would be brought into question and possibly invalidated. Lusk v. U. S., 1965, 173 Ct.Cl. 201.

§ 904. Additional contents of reorganization plans

A reorganization plan transmitted by the President under section 903 of this title—

(1) may change, in such cases as the President considers necessary, the name of an agency affected by a reorganization and the title of its head; and shall designate the name of an agency resulting from a reorganization and the title of its head;

(2) may provide for the appointment and pay of the head and one or more officers of an agency (including an agency resulting from a consolidation or other type of reorganization) if the President finds, and in his message transmitting the plan declares, that by reason of a reorganization made by the plan the provisions are necessary. The head so provided may be an individual or may be a commission or board with more than one member. In case of such an appointment, the term of office may not be fixed at more than 4 years, the pay may not be at a rate in excess of that found by the President to be applicable to comparable officers in the executive branch, and, if the appointment is not to a position in the competitive service, it shall be by the President, by and with the advice and consent of the Senate, except that, in the case of an officer of the government of the District of Columbia, it may be by the Board of Commissioners or other body or officer of that government designated in the plan;

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5 § 904 THE AGENCIES GENERALLY

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(5) increasing t. law for the office;

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(6) transferring government of the thereof which are government or all 1

(b) A provision cont only if the plan is tr 1968. Pub.L. 89-554, S€

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United Stat Derivation: 5 U.S.C. 133z-2 (a)

5 U.S.C. 133z-2 (b)

(3) shall provide for the transfer or other disposition of the records, property, and personnel affected by a reorganiza-

(4) shall provide for the transfer of such unexpended balances of appropriations, and of other funds, available for use in connection with a function or agency affected by a reorganization, as the President considers necessary by reason of the reorganization for use in connection with the functions affected by the reorganization, or for the use of the agency which shall have the functions after the reorganization plan is effective. However, the unexpended balances so transferred may be used only for the purposes for which the appropriation was originally made; and

(5) shall provide for terminating the affairs of an agency abolished.

Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 395.

Historical and Revision Notes

Reviser's Notes

Derivation: United States Code 5 U.S.C. 133z-2

Revised Statutes and Statutes at Large

June 20, 1949, ch. 226, § 4, 63 Stat. 204.

Explanatory Notes.

In paragraph (1), the words "may hange" are substituted for "shall change" change" in view of the discretionary grant of authority reflected by the words "in such cases as the President considers necessary".

fied civil service" to conform to the definition in section 2102.

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report

In paragraph (2), the words "competitive service" are substituted for "classi-

§ 905. Limitations on powers

(a) A reorganization plan may not provide for, and a reorganization under this chapter may not have the effect of-

(1) creating a new Executive department, abolishing or transferring an Executive department or all the functions thereof, or consolidating two or more Executive departments or all the functions thereof;

(2) continuing an agency beyond the period authorized by law for its existence or beyond the time when it would have terminated if the reorganization had not been made;

(3) continuing a function beyond the period authorized by law for its exercise or beyond the time when it would have terminated if the reorganization had not been made;

(4) authorizing an agency to exercise a function which is not expressly authorized by law at the time the plan is transmitted to Congress;

Explanatory Notes.

Standard changes are may with the definitions applic

United States \$29.

§ 906. Effective

- (a) Except as othsection, a reorganiza period of 60 calenda: the date on which th date of transmittal a passes a resolution favor the reorganizat
 - (b) For the purpos
 - (1) continuity Congress sine di
 - (2) the days c of an adjournm excluded in the c
 - (c) Under provision vision of the plan m: which the plan other

T. 5 U.S.C.A. §§ 1 to 5100

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1 Statutes at Large 1, § 4, 63 Stat. 204.

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(5) increasing the term of an office beyond that provided by law for the office; or

(6) transferring to or consolidating with another agency the government of the District of Columbia or all the functions thereof which are subject to this chapter, or abolishing that government or all those functions.

(b) A provision contained in a reorganization plan may take effect only if the plan is transmitted to Congress before December 31, 1968. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 396.

Historical and Revision Notes

Reviser's Notes

Derivation:	United States Code	Revised Statutes and Statutes at Large
(a)	5 U.S.C. 133z-3(a)	June 20, 1949, ch. 226, § 5(a), 63 Stat. 205. July 2, 1964, Pub.L. 88-351, § 2, 78 Stat. 240.
(6)	5 U.S.C. 133z-3(b)	June 20, 1949, ch. 226, § 5(b), 63 Stat. 205. Feb. 11, 1953, ch. 3, 67 Stat. 4. Mar. 25, 1955, ch. 16, 69 Stat. 14. Sept. 4, 1957, Pub.L. 85-286, § 1, 71 Stat. 611.
		Apr. 7, 1961, Pub.L. 87-18, 75 Stat. 41. July 2, 1964, Pub.L. 88-351, § 1, 78 Stat. 240.
		June 18, 1965, Pub.L. 89-43, 79 Stat. 135.

Explanatory Notes.

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Standard changes are made to conform style of this title as outlined in the prefwith the definitions applicable and the ace to the report.

Library References

United States \$29.

C.J.S. United States §§ 34, 62.

§ 906. Effective date and publication of reorganization plans

- (a) Except as otherwise provided under subsection (c) of this section, a reorganization plan is effective at the end of the first period of 60 calendar days of continuous session of Congress after the date on which the plan is transmitted to it unless, between the date of transmittal and the end of the 60-day period, either House passes a resolution stating in substance that that House does not favor the reorganization plan.
 - (b) For the purpose of subsection (a) of this section-
 - (1) continuity of session is broken only by an adjournment of Congress sine die; and
 - (2) the days on which either House is not in session because of an adjournment of more than 3 days to a day certain are excluded in the computation of the 60-day period.
- (c) Under provisions contained in a reorganization plan, a provision of the plan may be effective at a time later than the date on which the plan otherwise is effective.

T. 5 U.S.C.A. §§ 1 to 5100-22

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(d) A reorganization plan which is effective shall be printed (1) in the Statutes at Large in the same volume as the public laws and (2) in the Federal Register. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 396.

Historical and Revision Notes

Reviser's Notes

Derivation: United States Code Revised Statutes and Statutes at Large (a)-(c) 5 U.S.C. 133z-4 June 20, 1949, ch. 226, § 6, 63 Stat. 205. Sept. 4, 1957, Pub.L. 85-286, § 2, 71 Stat. 611. June 20, 1949, ch. 226, § 11, 63 Stat. 206.

Explanatory Notes.

Standard changes are made to conform style of this title as outlined in the prefwith the definitions applicable and the ace to the report.

Notes of Decisions

A Presidential reorganization plan may
be rejected by Congress within 60 days
of its submission and if it is not rejected
1015, 98 L.Ed. 1137.

in this period it becomes law. Young v. U. S., 1954, 212 F.2d 236, 94 U.S.App.D.C. 54, certiorari denied 74 S.Ct. 870, 347 U.S. 1015, 98 L.Ed. 1137.

§ 907. Effect on other laws, pending legal proceedings, and unexpended appropriations

- (a) A statute enacted, and a regulation or other action made, prescribed, issued, granted, or performed in respect of or by an agency or function affected by a reorganization under this chapter, before the effective date of the reorganization, has, except to the extent rescinded, modified, superseded, or made inapplicable by or under authority of law or by the abolition of a function, the same effect as if the reorganization had not been made. However, if the statute, regulation, or other action has vested the functions in the agency from which it is removed under the reorganization plan, the function, insofar as it is to be exercised after the plan becomes effective, shall be deemed as vested in the agency under which the function is placed by the plan.
- (b) For the purpose of subsection (a) of this section, "regulation or other action" means a regulation, rule, order, policy, determination, directive, authorization, permit, privilege, requirement, designation, or other action.
- (c) A suit, action, or other proceeding lawfully commenced by or against the head of an agency or other officer of the United States, in his official capacity or in relation to the discharge of his official duties, does not abate by reason of the taking effect of a reorganization plan under this chapter. On motion or supplemental petition filed at any time within 12 months after the reorganization plan takes effect, showing a necessity for a survival of the suit, action, or other proceeding to obtain a settlement of the questions involved, the court may allow the suit, action, or other proceeding to be main-

tained by or against reorganization effect against such agency

(d) The appropriby reason of the oppurpose, but shall 1 1966, 80 Stat. 396.

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Derivation: United 5
(a)-(c) 5 U.S.C. 13
(d) 5 U.S.C. 13

Explanatory Notes.

In subsections (a) az "the provisions of" in this chapter" are omitte-

In subsection (c), the action, or other proceed tuted for "the same".

1. Tax Court proceeding Where, under 1950 Fer No. 21, set out in the title, United States Meand office of its Chaished, and their relevant transferred to Secretary and chairman had beent in action before I gotiation proceedings, abate when contractor tion or supplemental twelve months period r

§ 908. Rules

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Sections 909-913

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tained by or against the successor of the head or officer under the reorganization effected by the plan or, if there is no successor, against such agency or officer as the President designates.

(d) The appropriations or portions of appropriations unexpended by reason of the operation of this chapter may not be used for any purpose, but shall revert to the Treasury. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 396.

Historical and Revision Notes

Reviser's Notes

 Derivation:
 United States Code

 (a)-(c)
 5 U.S.C. 133z-7

 (d)
 5 U.S.C. 133z-8

 States Code
 Revised Statutes and Statutes at Large

 3z-7
 June 20, 1949, ch. 226, § 9, 63 Stat. 206.

 3z-8
 June 20, 1949, ch. 226, § 10, 63 Stat. 206.

Explanatory Notes.

In subsections (a) and (c), the words "the provisions of" in the phrase "under this chapter" are omitted as unnecessary.

In subsection (c), the words "the suit, action, or other proceeding" are substituted for "the same".

In subsection (d), the words "shall revert" are substituted for "shall be . . returned", and the words "impounded and" are omitted as unnecessary.

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report.

Notes of Decisions

1. Tax Court proceedings

Where, under 1950 Reorganization Plan No. 21, set out in the Appendix to this title, United States Maritime Commission and office of its Chairman were abolished, and their relevant functions were transferred to Secretary of Commerce, and chairman had been named respondent in action before Tax Court in renerotiation proceedings, cause did not abate when contractor failed to file motion or supplemental petition within twelve months period requesting that ac-

tion survive against Secretary of Commerce, and, therefore, Tax Court still had jurisdiction to render its decision. Chairman of U. S. Maritime Commission v. California Eastern Line, 1953, 204 F.2d 398, 92 U.S.App.D.C. 207.

Provisions of this section concerning abatement and substitution are inapplicable to proceedings in Tax Court in which agency or officer later affected by reorganization plan is named as respondent. Id.

§ 908. Rules of Senate and House of Representatives on reorganization plans

Sections 909-913 of this title are enacted by Congress-

- (1) as an exercise of the rule-making power of the Senate and the House of Representatives, respectively, and as such they are deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of resolutions described by section 909 of this title; and they supersede other rules only to the extent that they are inconsistent therewith; and
- (2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of

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that House) at any time, in the same manner and to the same extent as in the case of any other rule of that House.

Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 397.

Historical and Revision Notes

Reviser's Notes

Derivation: United States Code 5 U.S.C. 133z-10 Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 201, 63 Stat. 208.

Explanatory Notes.

The words "Sections 909-913 of this title" are substituted for "The following with the definition sections of this title" to reflect the codification of sections 202-206 of Title II of ace to the report.

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report.

§ 909. Terms of resolution

For the purpose of sections 908-913 of this title, "resolution" means only a resolution of either House of Congress, the matter after the resolving clause of which is as follows: "That the ______ does not favor the reorganization plan numbered ______ transmitted to Congress by the President on ______, 19_____.", the first blank space therein being filled with the name of the resolving House and the other blank spaces therein being appropriately filled; but does not include a resolution which specifies more than one reorganization plan. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 397.

Historical and Revision Notes

Reviser's Notes

Derivation:

United States Code 5 U.S.C. 133z-11 Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 202, 63 Stat. 207.

Explanatory Notes.

Standard changes are made to conform style of this title as outlined in the prefwith the definitions applicable and the ace to the report.

§ 910. Reference of resolution to committee

A resolution with respect to a reorganization plan shall be referred to a committee (and all resolutions with respect to the same plan shall be referred to the same committee) by the President of the Senate or the Speaker of the House of Representatives, as the case may be. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 397.

Historical and Revision Notes

Reviser's Notes

Derivation:

United States Code 5 U.S.C. 133z-12 Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 203, 63 Stat. 207-

Explanatory Notes.

Standard changes are made to conform style of this title as outlined in the prefwith the definitions applicable and the ace to the report. Ch. 9

§ 911. Discharg

- (a) If the committy organization plan has of 10 calendar days either to discharge the resolution or to discharge that of any other resolution has been referred to
- (b) A motion to favoring the resoluti be made after the co to the same reorganiz to not more than 1 h ing and those opposition in order, and i by which the motion
- (c) If the motion motion may not be recommittee be made v to the same reorgan Stat. 397.

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Derivation:

United : 5 U.S.C. 13

Explanatory Notes.

In subsection (a), the end of 10 calendar days are substituted for "befor of ten calendar days. (but not before) be".

§ 912. Proce

- (a) When the confurther consideration plan, it is at any to motion to the same to the consideration and is not debatate and it is not in omotion is agreed to
- (b) Debate on the

Ch. 9

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Statutes at Large § 203, 63 Stat. 207.

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§ 911. Discharge of committee considering resolution

(a) If the committee to which a resolution with respect to a reorganization plan has been referred has not reported it at the end
of 10 calendar days after its introduction, it is in order to move
either to discharge the committee from further consideration of the
resolution or to discharge the committee from further consideration
of any other resolution with respect to the reorganization plan which
has been referred to the committee.

(b) A motion to discharge may be made only by an individual favoring the resolution, is highly privileged (except that it may not be made after the committee has reported a resolution with respect to the same reorganization plan), and debate thereon shall be limited to not more than 1 hour, to be divided equally between those favoring and those opposing the resolution. An amendment to the motion is not in order, and it is not in order to move to reconsider the vote by which the motion is agreed to or disagreed to.

(c) If the motion to discharge is agreed to or disagreed to, the motion may not be renewed, nor may another motion to discharge the committee be made with respect to any other resolution with respect to the same reorganization plan. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 397.

Historical and Revision Notes

Reviser's Notes

Derivation: United S

United States Code 5 U.S.C. 133z-13 Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 204, 63 Stat. 207.

Explanatory Notes.

In subsection (a), the words "at the end of 10 calendar days . . . it is" are substituted for "before the expiration of ten calendar days . . . it shall then (but not before) be".

In subsection (b), the words "A motion to discharge" are substituted for "Such motion".

Standard changes are made to conform with the definitions applicable and the style of this title as outlined in the preface to the report.

§ 912. Procedure after report or discharge of committee; de-

(a) When the committee has reported, or has been discharged from further consideration of, a resolution with respect to a reorganization plan, it is at any time thereafter in order (even though a previous motion to the same effect has been disagreed to) to move to proceed to the consideration of the resolution. The motion is highly privileged and is not debatable. An amendment to the motion is not in order, and it is not in order to move to reconsider the vote by which the motion is agreed to or disagreed to.

(b) Debate on the resolution shall be limited to not more than 10 hours, which shall be divided equally between those favoring and

those opposing the resolution. A motion further to limit debate is not debatable. An amendment to, or motion to recommit, the resolution is not in order, and it is not in order to move to reconsider the vote by which the resolution is agreed to or disagreed to. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 398.

Historical and Revision Notes

Reviser's Notes

Derivation: United States Code 5 U.S.C. 133z-14

Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 205, 63 Stat. 207.

Explanatory Notes.

Standard changes are made to conform style of this title as outlined in the prefwith the definitions applicable and the acc to the report.

§ 913. Decisions without debate on motion to postpone or proceed

(a) Motions to postpone, made with respect to the discharge from committee, or the consideration of, a resolution with respect to a reorganization plan, and motions to proceed to the consideration of other business, shall be decided without debate.

(b) Appeals from the decisions of the Chair relating to the application of the rules of the Senate or the House of Representatives, as the case may be, to the procedure relating to a resolution with respect to a reorganization plan shall be decided without debate. Pub.L. 89-554, Sept. 6, 1966, 80 Stat. 398.

Historical and Revision Notes

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Derivation: United States Code 5 U.S.C. 133z-15

Revised Statutes and Statutes at Large June 20, 1949, ch. 226, § 206, 63 Stat. 207.

with the definitions applicable and the ace to the report.

Standard changes are made to conform style of this title as outlined in the pref-

PART II-TH

Chapter

- 11. Organization
- 13. Special Author
- 15. Political Acti

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Sec.

- 1101. Appointmen
- 1102. Term of off
- 1103. Chairman:
- 1104. Functions of 1105. Boards of e:

§ 1101. App

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Derivation:

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Explanatory Notes.

The words "official United States" are chan office or position in the the United States" to present legislative use "position".

Generally 2 Constitutionality 1 Judicial Intervention 3 Suits against Commission

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January 28, 1977

Rex Granum -

Stu Eizenstat

Roots

THE WHITE HOUSE WASHINGTON

January 28, 1977

MR PRESIDENT:

CC Repl 5tm

The schedule for ROOTS is as follows:

Channel 7

Friday - 9 - 11 P.M.

Saturday - 10 - 11 P.M.

Sunday - 9-11 P.M.

Rick Hutcheson

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

January 28, 1977

MEMORANDUM FOR:

THE PRESIDENT

FROM:

STU EIZENSTAT

SUBJECT:

"Roots"

In line with your request for innovative things for you to do, I would recommend that you watch at least one session of the television series "Roots" which continues through Sunday and that Jody or Rex, in their briefing, mention that you have viewed it and were moved by it.

You might also wish to bring the author of the book upon which the series is based, Mr. Alexander Haley, to the White House for a brief meeting, at which time you tell him that as a native Southerner you were particularly moved by the series.

Such action would have powerful symbolism and yet would not offend virtually anyone, even in the South.

I have already mentioned this to Rex Granum.

Haley. When the ready, of to Signed Copy to Signed Signed Copy to Che Contributed)

For Your Information.

Bob Lipshutz
Hamilton Jordan
Jack Watson
Jody Powell
Stu Eizenstat
Midge Costanza
Frank Moore
Bunny Mitchell
Tim Kraft

Rick Hutcheson

PODAY NOTE NELL cc. Zunny Lim Kraft

January 28, 1977

HAM JORDAN -

cc: Z. Brzezinski/Sec. Vance

THE WHITE HOUSE WASHINGTON

January 27, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: HAMILTON JORDAN

SUBJECT: AMBASSADOR TO LEBANON

Attached are appropriate papers submitted by Secretary Vance on Richard B. Parker to be Ambassador to Lebanon.

I recommend your approval of Parker. He has been cleared through full FBI field investigation.

He should be in place if possible before the Secretary's mideast trip.

Attachments

Ham Gardner be by

Archard assessed by

Archard committee

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THE WHITE HOUSE

WASHINGTON

January 28, 1977

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR:

STU EIZENSTAT

FROM:

RICK HUTCHESON

SUBJECT:

Legislative Program for Fiscal Year '78

The President reviewed your memorandum of January 24, 1977 on the above subject and made many notations.

The attached copy is forwarded to you for appropriate action.

cc: Midge Costanza
Ham Jordan
Frank Moore
Bob Lipshutz
Jody Powell
Jack Watson

Loi John Frank Frank Frank Frank Frank Frank Frank Frank Frank

THE WHITE HOUSE

WASHINGTON

January 24, 1977

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Z Ham to Tack.

Keep Do chock Do

MEMORANDUM FOR THE PRESIDENT

THRU: Rick Hutcheson

FROM:

Stu Eizenstat

SUBJECT:

Legislative Program for Fiscal Year '78

As per your request at our meeting at 2:00 today, I am attaching a summary of the legislative program for Fiscal Year '78. This summarizes the more lengthy legislative agenda we discussed in Plains several weeks ago, copies of which I then gave to Messrs. Jordan, Powell, Moore and Watson, a copy of which is attached.

I would also think that you would want to go into some detail about the Fiscal Year '77 economic stimulus package which Charlie Schultze has detailed in his memorandum from the Economic Policy Group of which I am a member.

Frank Moore feels that you ought to be as general as possible regarding the deadlines for submission of some of this legislation, so that the leadership does not leak this to the press which in turn would impose artificial time restraints on us.

U. S. DEPARTMENT OF LABOR

OFFICE OF THE SECRETARY
WASHINGTON

January 24, 1977

MEMORANDUM FOR THE PRESIDENT

Lay marshall

FROM:

The Secretary of Labor-Designate

SUBJECT:

Items for Discussion with Congressional

Leaders

The following are items which I recommend you discuss with Congressional leaders at tomorrow's breakfast meeting. All the items deal with legislative and appropriation action required to implement the Department of Labor's position on the economic recovery program.

I. Legislative

A. Extension of the basic Comprehensive Employment and Training Act

Authority to appropriate funds for the basic CETA program (Titles I through V) expires on September 30, 1977. We are proposing a simple one-year extension of the basic Act through September 30, 1978. The simple extension is being proposed so as to permit us to initiate the expanded training and jobs program immediately while at the same time permitting the opportunity for further analysis of substantive changes that should be made in the Act. These substantive changes we could defer until next year's legislative program.

B. Title VI of CETA

Title VI of CETA is the temporary public service Employment title of the Act. It also expires on September 30, 1977, and must be extended in order to enact the economic recovery program. Rather than a simple one-year extension of this title, we are considering making this title a permanent counter-cyclical employment program which would

THE PARTY NAMED DESIGNATION OF THE

have a constant dollar level of funding but which would expand and contract automatically as unemployment levels rise and fall. Our legislative proposal for this will be available within the next week so it can be submitted with the total economic recovery package. Extension of Federal Supplemental Benefits

The present program of supplemental Federal unemployment compensation benefits which provides coverage up to 65 weeks, expires on March 31, 1977. I am recommending that the program be extended for an additional year, until March 31, 1978, but limiting the period for which unemployment compensation benefits can be paid to 52 weeks in contrast to the present 65 weeks. This extension will permit continued coverage for unemployed workers while the economic recovery program begin to take effect. In the long run, I favor jobs and employment programs to extended periods of unemployment compensation payments but we are not yet prepared to recommend the more permanent program and, therefore, are recommending the modified oneyear extension of the program.

II. Appropriation

The supplemental appropriations required to implement the economic recovery package should be handled as an emergency supplemental appropriation. Other budget supplementals not related to the recovery program should be handled through the regular supplemental appropriation process. We hope to have these emergency supplementals transmitted to Congress by February 15. The House Appropriations Sub-committee on Labor-HEW has already indicated its willingness to hold hearings on these items near the end of February. Fast Senate Appropriations Committee action will be required also.

THE WHITE HOUSE

WASHINGTON

January 24, 1977

MEMORANDUM FOR: President Carter

THRU: Rick Hutcheson

FROM: Stu Eizenstat

SUBJECT: Legislative Package

A. Timetable

- 1. First cut of Proposed Package to President forwarded on January 3, 1977 and has been discussed between Stu Eizenstat and the President in Plains.
- 2. In accordance with the President's instructions to me, pertinent parts of the proposal were sent to Cabinet Secretaries on January 10, 1977.
- 3. You have sent out a memorandum to Cabinet officers asking them to submit their legislative agenda for FY 1978 by February 1.
- 4. From February 1 until February 26, I will:
- a. Have our policy staff analyze and review the proposals with the Departments.
- b. Work closely with Congressional leaders and Cabinet Secretaries on the details of the legislation and with Frank Moore's people to develop an idea of what legislation is likely to have easy going and what legislation will be difficult to pass.
- c. Review all legislation with Bert Lance and his OMB people to determine which legislation is feasible in budget terms and the precise cost of such legislation.
- d. Work with particular interest groups, such as Common Cause, the AFL-CIO, Chamber of Commerce and others on particular items in the agenda.

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Hold line or

- 5. Submit legislative package by the end of February for all items with a major cost impact.
- B. Summary of Legislative Package (Please refer to detailed Legislative Agenda attached hereto.)

1. Government Reorganization

- a. Presidential reorganization authority legislation.
- b. Announcement of reduction in White House Staff and in Councils within the Executive Office of the President which can be terminated without legislation.
- c. Announcement of the elimination of certain White House perquisites such as door-to-door limousine service for White House Staff and phased elimination for others within the Executive Branch.

2. Election Reform Package

- a. Public financing of Congressional races.
- b. Universal voter registration legislation.

3. Ethics in Government Package

- a. Independent Special Prosecutor appointed by the Court with special triggering mechanism.
- b. Legislation and/or Executive Order requiring top government officials to disclose income tax returns and abide by reasonable revolving door restrictions.

- c. Stricter legislation and financial disclosure requirements for lobbyists with modifications for small lobbying groups.
- d. Logging of contacts by top Executive Branch officials with lobbyists.
- e. An Executive Order requiring Cabinet Secretaries to read and sign all legislation, to hold open hearings before major regulations are promulgated and to require the author of regulations to sign his name to them.

 Minimize regulations
- f. Corporate bribery legislation with criminal penalties.
- g. Announcement of steps leading to charters for FBI and CIA.
- h. Wire tap legislation to require all government wiretapping and searches to require a court warrant meeting the standards of the Fourth Amendment including cases of "national security" and foreign intelligence.
- i. Announcement of mechanism for merit selection for judges and U.S. Attorneys.
- 4. One year reauthorization of major legislation in the health and environment areas and in other areas where applicable.

5. Energy

- a. Legislation on creation of Energy Department.
- Early statement on nuclear proliferation restrictions.
- c. "Clean" ERDA reauthorization.
- d. Development of comprehensive energy policy by April 20.

6. Environment

a. Major environmental message within first three months (see details in legislative agenda book).

- b. Strip-mining legislation.
- c. Oil spill liability legislation.
- d. OCS leasing legislation.
- e. Decision on Clean Air Act's automobile emission < standards.
- f. Expanded Land Heritage Program.
- g. Direct some of public service jobs to parks.
- h. Establish National Heritage Trust to provide higher preservation grants to states to rehabilitate historic structures and areas and to preserve areas of national and ecological significance.
- i. Improve protection of Wildlife Habitat.
- j. Additional authorization for sewage treatment grants to be used first in states' movement of money.

7. Health/Welfare

- a. Broad cost control legislation building on current Talmadge Bill. This would be billed as having a dual purpose -- reducing inflation in the health care industry and to build the foundation for national health insurance.
- b. Older Americans message including reforms and expansion in Medicare, subsidized transportation fares for the elderly, expansion of Section 202 Housing, and announcement of <u>future</u> action to stabilize Social Security Trust Funds.
- c. Medicare/Medicaid fraud and abuse bill to strengthen protection against fraud.
- d. Welfare Reform Plan by May 1, 1977.

8. Housing and Urban Development

a. Expansion of Section 8 Rent Supplements Program, with federal guarantees on vacancies. This would be our major multi-family initiative. State housing finance agencies are ready to move.

101

- b. Development of home ownership program with restructured Section 235 interest subsidy; reformed GNMA Tandem Program and Allowance for flexible mortgage instruments; together with increased Section 312 Rehabilitation loans for single family homes.
- c. Reauthorization of Community Development Block Grant Program with redefined grant formula and discretionary grant fund to promote greater leveraging of private investments and greater targetting.
- d. Strong support for creation of Federal Commission on Neighborhoods which the ethnic groups and the Catholic community are strongly pushing for.

9. Transportation

- a. Statement of detailed criteria desirable in legislation for aviation deregulation. Let legislation by Senator Cannon lead the way.
- b. Development of consolidated transportation fund requiring major legislation.

10. Economic

- a. Reauthorization of CETA.
- b. 1977 Economic Stimulus package (see Schultze memorandum).
 - -- Public service jobs (youth, veterans) and skill training.
 - -- Public works, with both targetting on high unemployment areas.
 - -- Countercyclical revenue sharing.
 - -- \$4 billion tax simplification and reform to individuals (permanent).
 - -- \$11 billion tax rebate to individual by \$50 per taxpayer and dependent payment, with certain non-taxpapers included.
 - -- \$2 billion business tax cut (permanent) with option of 4% credit against payroll taxes or 2% increase in investment tax credit.

11. Education

- a. Expansion of Title I of Elementary and Secondary Education Act to aid urban school districts, reinstate summer programs, and extend the number of children served.
- b. One-year extension of Library Services and Construction Act, expiring in 1977 and of Runaway Youth Act, to permit further study.

cc i Zbig

THE WHITE HOUSE

WASHINGTON

January 24, 1977

THE PRESIDENT HAS SEEN.

MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZBIGNIEW BRZEZINSKI

SUBJECT:

NSC Input For Your Meeting With

Congressional Leaders

I believe your comments about the NSC, and my own role, can be quite brief:

- 1. You may wish to emphasize the point that the NSC system has been reorganized in order to enhance its flexibility while preserving its coordinating function. The Departments will play more of a role through the Policy Review Committee, while clearly interdepartmental issues as well as crisis management and control of intelligence will be the domain of the Special Coordination Committee.
- In keeping with your insistence on reducing the White House staff, the professional staff of the NSC has already been reduced from almost 50 to under 30.
- 3. Your Assistant for National Security Affairs will make himself available to Congressional leaders for informal meetings in order to keep them fully informed and also in order to keep you informed of their concerns. Acting under your instructions I have already made 11 courtesy calls on the Hill; I have met a number of other legislators at private social functions; and I intend to be resuming my calls in the very near future. All of this is in keeping with your insistence on openness.

ELECTRICATION REPRODUCTION GADE FOR

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MEMORANDUM

TO: President Carter

FROM: Griffin B. Bell (733)

RE: Request for Priority Legislative Concerns of

Department of Justice

DATE: January 24, 1977 THE PRESIDENT HAS SEEN.

The following is an abbreviated checklist of legislative issues of immediate concern to the Department of Justice. As to each, the Department of Justice will work with the appropriate Congressional committees, and other appropriate parties, to work out the specifics of legislation in a responsible and timely manner.

- 1. Special Prosecutor: The question of whether the Special Prosecutor bill should provide for a permanent Special Prosecutor's office or simply establish a "triggering mechanism" which would create an office when the need arises has stirred great controversy on Capitol Hill and among former Special Prosecutors. My initial position is in favor of a constitutionally permissible triggering mechanism to be used only in special cases in order to avoid undercutting the role of the Attorney General as the nation's chief law officer.
- 2. Criminal Code ("S.1"): The enactment of a coherent and internally consistent federal criminal code is of great importance. The controversial provisions of the previous lengthy S.1 drafts should be severed and considered on their merits as individual pieces of legislation.
- 3. Wiretap Bill: I basically agree that legislation is needed to establish judicial warrant procedures for electronic surveillance against foreign intelligence targets in order to safeguard the rights of American citizens. I have felt it necessary to reserve decision on the complex question of whether such a bill should be incorporated into an omnibus legislative charter for all domestic intelligence activity—an approach currently under consideration by the Senate Intelligence Committee. Congress clearly feels that the Administration should establish a tight system of control, accountability and oversight of intelligence activity.

4. FBI Charter: I will assist the Senate Intelligence Committee in formulating legislation to outline the authority of intelligence agencies and establish safeguards for individual liberties. I would favor a combination of general charter legislation and specific guidelines promulgated by the Attorney General—similar to Attorney General Levi's recent guidelines.

agree

- 5. Illegal Aliens: I will work with the Congress to design a legislative and administrative solution to the trouble-some problem of the flood of American labor markets with illegal aliens. We must find a way to impose sufficient sanctions against the knowing employment of illegal aliens and deter such practices without infringing upon the rights of persons in minority communities where this problem is most intense.
- 6. Additional Federal Judges: There is clearly an immediate need to proceed with legislation to create additional district court judgeships and several circuit court judgeships.
- 7. Maine Indians Claim: Indians in the State of Maine have claimed ownership of nearly two-thirds of the land in that State, and this claim is tying up the transfer of land and the issuance of public bonds and must be resolved fairly and expeditiously. The Justice Department serves as lawyer for the Department of Interior, which in turn is trustee for the Indians. It now appears that the only way to find a fair and expeditious solution without disrupting land ownership throughout Maine is through legislation which would provide a remedy (such as money damages) to the Indians. This complex case will set a precedent for similar actions in Massachusetts and elsewhere and deserves the immediate attention of Congress.

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THE SECRETARY OF THE TREASURY WASHINGTON 20220

THE PRESIDENT HAS SEEN,

MEMORANDUM FOR THE PRESIDENT

Subject: January 25 Congressional Breakfast/Legislative Issues Affecting Treasury

You asked me to identify a small number of legislative issues affecting Treasury, which might be discussed at tomorrow morning's breakfast with the Congressional leadership. I have chosen three such issues which you might want to raise.

- Budgetary Appropriations Covering U.S. Contributions to the International Financial Institutions

The world economic and financial system has been strained and leaderless in the post-Arab oil embargo period. The developing nations have been particularly victimized by weak world trade and oil-swollen balance of payments deficits.

The principal source of U.S. financial assistance to these LDC's is our contributions to the international financial institutions, e.g., World Bank, Inter-American Development Bank, etc. During the past two years, Congress has appropriated only half of the Administration requests for such contributions, despite willingness of other industrialized nations to contribute larger pro rata amounts.

We should ask support for the general magnitude of the Ford Administration budget requests in this area. In sum, they approximate \$540 million in supplemental appropriations for fiscal 1977 (covering arrearages) and \$1.6 billion for fiscal 1978.

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- New York City

There is no need for <u>immediate</u> legislation concerning any further extension of Federal assistance to New York City. On the other hand, the City's fiscal condition is fragile. A crisis, requiring Federal intervention to avoid bankruptcy, could erupt before the present seasonal financing legislation expires.

I suggest that you brief the leadership on your basic approach to New York City. stressing that you hope to avoid requesting new legislation over the near term. Nevertheless, they should be aware of New York's uncertain fiscal outlook, and the need to avoid its bankruptcy.

- National Debt Ceiling

Under present legislation, the national debt is limited to \$680 billion through March 31, 1977, and \$700 billion through September 30. Treasury will make every effort to comply with these ceilings, and our overall goal is to reduce deficit financing and achieve a balanced budget. Nevertheless, the deficit you are inheriting plus the stimulus program effects, may necessitate an increase in the debt ceiling during the March-September period. The leadership should be aware of this, as it always is a thorny political issue.

W. Michael Blumenthal



THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE WASHINGTON, D. C. 20201

January 24, 1977

MEMORANDUM FOR THE PRESIDENT

FROM JOE CALIFANO

The most important thing you can get across at the Congressional Leadership Breakfast tomorrow morning is that trust must be restored in the relationship between the Executive and the Congress.

I urge that you indicate that we will consult with the Congress and that on most occasions we will probably find ourselves in agreement. When we disagree, we will debate and fight it out. But should the Congress win, we will execute the laws that the President signs with the same vigor that we would bring to our own legislative proposals.

If the Congress does not understand this, our chance to reorganize the government may become a pile of ashes. For the Congressional distrust of the Executive's willingness to execute the laws has immensely complicated the ability to direct and organize the Executive Branch.

THE WHITE HOUSE

WASHINGTON

January 24, 1977

ADDENDUM RE MEETING WITH THE CONGRES-SIONAL LEADERSHIP

Tuesday, January 25, 1977 8:00 a.m. (60 minutes) First Family Dining Room

III. TALKING POINTS (continued)

- 7. The President should ask Bert Lance to offer grace before the meal.
- 8. The President should state that on the 27th Mike, Bert and Charlie will be talking to the House Budget Committee about the Economic Stimulus Package; that he will be sending a message up to The Hill next week; that again Mike, Bert and Charlie will be testifying beginning February 1st with Appropriations and following later on the 1st and some on the 2nd of February with the Steering and Policy Committee, to the Joint Economic Council (JEC) and Ways and Means; that he will be making a Fireside Chat to the nation later on at a date to be determined; that it would be of a general nature. He will not talk specifically about the Economic Stimulus Program but expects his Cabinet Officers to be his voice on The Hill; that he is sending Stu Eizenstat and Frank Moore on The Hill to meet with the leadership and committee chairmen to get ideas for inclusion in the Fireside Chat; he should talk about the emergency gas legislation and reiterate to the leadership that his No. 1 priority is government reorganization. The President can expect Tip O'Neill to privately mention the matter of Mr. Griffith and the General Services Administration (GSA).

Jack Watson

For your information copies of the President's comments were sent to the Attorney General and Secretary Blumenthal on their individual letters.

> Rick Hutcheson 1/28/77

January 28, 1977

Ham Jordan -

P.S. Copy of the document given to Richard Harden.

Mannot & Schooluling of Projects & Programs for Conter-Mondale administration copy of The document to Rich H. Mr. Pris, dewashington

This, is system outlined earlier.
Some variation on this process managed by Stu and Jack would keep us on Track.

719.

Proceed

THE MANAGEMENT AND SCHEDULING OF PROJECTS AND PROGRAMS FOR THE CARTER-MONDALE ADMINISTRATION

PREPARED FOR GOVERNOR CARTER AND SENATOR MONDALE
BY: HAMILTON JORDAN
DECEMBER 27, 1976

TO: GOVERNOR JIMMY CARTER SENATOR WALTER MONDALE

DATE: DECEMBER 27, 1976

FROM: HAMILTON JORDAN

These are my initial thoughts on two of our greatest and most immediate needs:

- We should develop a system for identifying the goals and objectives of this Administration. We should translate those goals and objectives into specific tasks and assign each task to a responsible person with a work plan and a timetable. Finally, we should develop a system for monitoring progress and problems.
- We should also develop a system for scheduling the major activities of the President and Vice-President that reconciles their limited time with the priority activities of the Administration.

I have spent only a few days on something that deserves much more thought and attention, but hope that my preliminary efforts will stimulate thought, discussion and options for dealing with these problems.

THE MANAGEMENT AND SCHEDULING OF PROJECTS AND PROGRAMS

FOR THE CARTER - MONDALE ADMINISTRATION

Contents

Introduction

Steps in the Development of a Four-Year Plan

Beginning the Planning Process

An Example of How the System Would Work

Major Goals

- A. Establish National Goals and Priorities
- B. Study Major Problems Facing Our Country
- C. Make the Federal Government More Efficient and Effective
- D. Make the White House and the Presidency a Model for Open, Honest and Efficient Government
- E. Establish and Maintain an Open and Responsive Government
- F. Develop an Economic Policy that Reduces Unemployment and Inflation
- G. Conserve and Protect our Energy and Natural Resources
- H. Reform the Federal Judicial System and Fight Crime
- I. Maintain a Strong and Efficient National Defense
- J. Evaluate the Role of Our Country in the World and Develop a New Foreign Policy
- K. Establish and Maintain a Strong and Viable Democratic Party

Introduction

One of our basic strengths over the past four years has been our commitment to planning - the orderly presentation of our thoughts and ideas on paper. And although we usually disagreed, argued and modified the original document, we ended up in every instance with a plan of action and a timetable that had been collectively produced.

I believe we all learned that much good comes from the collective development of a plan and the notion that, "these are our objectives and this is how we are going to pursue them".

In many ways, the situation we find ourselves in now contains fewer variables than a political campaign. The general structure of the government is known to us. The tangible resources of the country and the government are apparent and/or predictable. The laws which govern the country are well known. The process for changing the law is well known. We share a general knowledge of the goals and objectives of the Carter-Mondale Administration.

There is no reason that we cannot apply the techniques of planning to the goals of the Carter-Mondale Administration.

Steps in the Development of a Four Year Plan

The basic steps in developing a plan for the four years of the Carter-Mondale Administration are:

- 1. Statement of Goals and Objectives. A clear and simple statement of the major objectives of the Administration and the promises made to the American people during the campaign.
- 2. Prioritize the Objectives and Goals. The ranking of these goals and promises by priority reconciling them with the limited resources available. Many promises require a single action or attitude by the President and do not expend resources.
- 3. Translate Priority Goals into Specific Tasks. Define each goal in terms of a series of easily understood tasks.
- 4. Assign Responsibility for Each Task. Assign a person or persons primary responsibility for accomplishing the task.
- 5. Development and Review of Work Plan. The person responsible for each task develops a work plan that includes a detailed explanation as to how the task is to be accomplished with a time schedule. The work plan is reviewed, modified and approved before the task is begun.
- 6. Monitor Execution of the Work Plan. Develop a system of reporting that allows monitoring of the progress and problems encountered by the person in executing the work plan.
- 7. Develop Master Schedule. Development of a master schedule that reconciles the numerous projects being pursued simultaneously with the limited amount of time that the President and Vice-President will have to devote to each project.

Beginning the Planning Process

Following this basic outline, I have attempted to begin the development of a plan that is simple and flexible. First, I identified what I considered to be the major goals of the Carter-Mondale Administration and stated them in simple terms. They are:

- Establish National Goals and Priorities

1

- Study Major Problems Facing Our Country
- Make the Federal Government More Efficient and Effective
- Make the White House and the Presidency a Model for Open, Honest and Efficient Government
- Establish and Maintain an Open and Responsive Government
- Develop an Economic Policy that Reduces Unemployment and Inflation
- Conserve and Protect our Energy and Natural Resources
- Reform the Federal Judicial System and Fight Crime
- Maintain a Strong and Efficient National Defense
- Evaluate 'the Role of Our Country in the World and Develop a New Foreign Policy
- Establish and Maintain a Strong and Viable Democratic Party

Secondly, within each of these major categories I attempted to state the major activities which would take place in pursuit of the general goal and identify the person or persons who would bear direct responsibility for the activity.

An Example of How the System Would Work

Beyond dividing these tasks by general category and assigning primary responsibility in the more obvious cases, the project assignment, the work plan and the time schedule remains blank.

These can only be completed when you have identified those projects that are deemed worthy of your time and continuing attention, have assigned them to persons that you trust and have received back from them a work plan and schedule that is mutually agreeable.

For the purpose of illustration, however, I have selected one project to demonstrate how the system might function.

Under the general heading, "Study of Major Problems Facing Country", you will find a specific task described as "Reform of the Federal Income Tax Code" which is assigned to Mike Blumenthal. During the campaign, you promised to study the present tax code for a year before recommending a tax reform bill to the Congress. The back-up sheet describes possible activities coordinated by Blumenthal in pursuit of this goal.

For the purposes of illustration, I have assumed that a public ad hoc commission to study tax reform would be established by the President. Such a commission would be expected to produce a work product that would be helpful in developing a legislative package. Politically, it would be

STUDY MAJOR PROBLEMS FACING OUR COUNTRY

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PRESIDENTIAL PROJECT SUMMARY SHEET

	(Title	TAX REFO	ORM		Ref. Code
	(Pers	on Responsibl	e) MIKE BLUM	ENTHAL	Date Prepared
MAJOR TASKS	PERSON RESPONSIBLE	START	COMPLETE	OBJECTIVE:	
. Development of a Work Plan				To develop a co	mprehensive reform of the
for Tax Reform	Mike Blumenthal	1/1/76	2/1/76		e that is simple and fair.
. Review Work Plan With					
President and Vice-	Blumenthal,	2/5/76	2/10/76	GROUPS AND INDIVIDUALS INVOLVED:	n :
President	Rafshoon & Caddell			Lawyers - American Bar Assoc.	Key Congressional Leaders:
				Accountants - CPA Assoc.	Speaker O'Neil
		-		Business Executives	Majority Leader Wright
3. Select and Appoint President:	ial			Consumer Groups	Congressman Reuss
Commission to Study Tax Reform	Blumenthal and	2/10/76	2/25/76	Treasury Dept.	Senator Byrd
E4-27-27-12-12-22-	President			IRS Professional Employees	Senator Long
Strategy for Winning the				Banks	Others
Popular Support of the People	Blumenthal, Rafshoon & Caddell	2/1/76		Savings and Loans	
5. Development of a Legislative				POTENTIAL PROBLEMS:	
Strategy	Mondale, Blumenthal	2/1/76			
	& Moore	2/1/10			

significant in that it would conduct hearings across the country, publicize its activities and try to develop momentum and public support for the idea of tax reform. I have assumed that it will be very difficult to pass meaningful tax reform legislation and that a public strategy must be developed and pursued that results in widespread popular support.

The time schedule presented here assumes that the Commission will study the problem for about a year and that beginning in October and November you and/or your staff will begin to negotiate with the Commission and Congress as to the contents of the final legislative package. The schedule assumes that by the end of the year some basic decision and/or agreement has been reached and that after two months of planning and budgeting activities the tax reform bill in its final form is introduced in the Congress in March of 1978. The schedule assumes that it will be in Congress at least through the Summer of 1978. If it has not been passed by then in an acceptable form, hopefully the upcoming Congressional elections and our ability to garner widespread popular support will result in its passage in the Fall of 1978 or early in 1979 when the members of Congress who opposed it were defeated by an outraged electorate.

This process - or some process similar to it - must be developed and implemented if the numerous and varied political goals of the Carter-Mondale Administration are to be pursued successfully and simultaneously.

ESTABLISH NATIONAL GOALS AND PRIORITIES

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1.	Develop Mechanism for Establishing National Goals and Priorities	Eizenstat	-	-		-	-	_	-	-	-	-	-	_	1-	-	-	- ·	-	-	-	-				÷	1-	-	-	-	- (-		-	-			1-	-			-	-	-	-		
2.	Develop National Policy for:		-	-	-	-	-	-	-	-	-	-	-	_	- -	-	-	-	1	-	-	1	-		-	_	1-	-	-	-			-	_		-	I- I-	-			-	-	_			
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н.	Manpower	Marshall												_												, e	1-																			
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J.	Equal Treatment Under the Law			-						Ī				-	l=	-	-		-		-					_	1-	_	7													-				

STUDY MAJOR PROBLEMS FACING OUR COUNTRY

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Make the Federal Government More Efficient and Effective

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1.	Reorganize the Federal Government	Lance .						-1-						-1-													
2.	Implement Zero-Based Budgeting	Lance		2 50				-1-	,		0.781.78			17		= 7		-				7			-	-	
3.	Develop Plan For Balancing the Federal	Lance						-1-						-1-			7.7					-		-		-	
_	Budget			7 -				-1-		0.57				-1-				7			(T) 7.			-		-	
4.	Study Possibility of Freeze on Hiring	Lance						_ -						-1-												_	
5.	Comprehensive Study of Fed/State/Local Government Relations	Watson						- -						-1-								-		-		_	
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Make the White House and the Presidency a Model for Open, Honest and Efficient Government

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Reduction of White House Staff	Lipshutz							-1						-1-							-1-			-				
Zero-Base Budget the White House	Harden							-						-1-							-1-							_
Reduction of White House Budget	Harden							-1						-1-							-1-			<u>.</u>				
Elimination of Unnecessary Frills and Functions	Lipshutz and Harden	I ·	:					-						-1-							-1-							
Bi-Monthly Press Conferences	Powell				=			-						-1-							-1-							
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Establish and Maintain an Open and Responsive Government

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				197	7					1	978						1979	3						1980		
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Pevelop Code of Ethics For Presidential Appointees	Lipshutz	ı				, -	1					_	-	-1-							ı					
Develop Package of "Sunshine" Legislation	Eizenstat and Moore	 					I I							-1-												
Develop Plan For Making Top Policy-Makers Accessible to the Congress and the Press		 					I I							-I- -I-				-				-··	-			
Traveling Government (Pres./V-Pres/Cabinet) Around the Country	Watson						I I							-1-					-							
Quarterly "Reports to the Nation" by the President	Powell, Eizenstat and Rafshoo	 	-,				I		-' - 					-1-				-	-		 		-			
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Develop an Economic Policy That Reduces Unemployment and Inflation

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Develop and Present Economic Stimulus Package to the Congress Business and Labor Leaders		-1-		_	4,		-	-	1			- -	-		-	1 1					-1-	_		-			7		-1		-	_				-	
Develop Long-Range Options For Reducing Unemployment and Inflation		. -		_	_			-	-			· -	-		-	-			_	į	-1-	-				-	-		-1						-	_	_
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Present Comprehensive Economic Policy to Congressional, Business and Labor Leaders	-	-1-		-	-	-		=	-	-		 -	-	-					9	-	-1-	-	-	-	-	-	_		-;		-	-			-	-	-
Develop Public and Political Strategy For Holding Down Wages	Marshall	. -	-	-	-			-	-	-		1-	-		-	-	-		-	-	-1-	-			-	-	-		-1		-	-	-	-	-	-	_
Develop Public and Political Strategy For Holding Down Prices	Kreps, Blumenthal and Lance	-1-	-	-	-			-				- -	-		-				-	-	-l- -l-						-		-1	* a		-					
Evaluate and Reform Federal Jobs Programs	Marshall	-1-		_	_							1-			_						-1-	_					_		-1	7						-	_
Develop Public Strategy For Improving Consumer Confidence	Rafshoon, Caddell and Others	-1-	_	-	ų,			-				1-	3		÷	-			_	-	- -	-					-		-1		-	-			-	-	=
	Develop and Present Economic Stimulus Package to the Congress Business and Labor Leaders Develop Long-Range Options For Reducing Unemployment and Inflation Present Comprehensive Economic Policy to Congressional, Business and Labor Leaders Develop Public and Political Strategy For Holding Down Wages Develop Public and Political Strategy For Holding Down Prices Evaluate and Reform Federal Jobs Programs Develop Public Strategy For Improving Consumer	Develop and Present Economic Stimulus Package to the Congress Business and Labor Leaders Develop Long-Range Options For Reducing Unemployment and Inflation Present Comprehensive Economic Policy to Congressional, Business and Labor Leaders Develop Public and Political Strategy For Holding Down Wages Develop Public and Political Strategy For Holding Down Prices Evaluate and Reform Federal Jobs Programs Develop Public Strategy For Improving Consumer Caddell and	Develop and Present Economic Stimulus Package to the Congress Business and Labor 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and Political Strategy For Holding Down Wages Develop Public and Political Strategy For Holding Down Prices Develop Public Strategy For Holding Down Prices Develop Public Strategy For Holding Down Prices Marshall Strategy For Holding Down Prices Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding Down Prices Amail And Develop Public Strategy For Holding For Marshall Amail And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For For Improving Consumer Against And Develop Public Strategy For Against And Develop Public Strateg	Develop and Present Economic Stimulus Peason Responsible Develop Long-Range Options For Reducing Unemployment and Inflation Present Comprehensive Economic Policy to Undergressional, Business and Labor Leaders Develop Public and Political Strategy For Holding Down Wages Develop Public and Political Strategy For Holding Down Prices Evaluate and Reform Federal Jobs Programs Develop Public Strategy For 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Conserve and Protect Our Energy and Natural Resources

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<u>L.</u>	Develop National Program For Conservation of Energy	Schlesinger				· -		-							-		I	-		-		-		-1				-		-	
2.	Survey National Energy Sources	Schlesinger										-			_					-		-		-1				-		-	
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2.	Assess Mission of Corps of Engineers	Andrus and Brown										ā.			_		ļ	_		_		_		-1		. =				_	
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Reform Federal Judicial System and Fight Crime

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MAINTAIN A STRONG AND EFFICIENT NATIONAL DEFENSE

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Evaluate the Role of Our Country in the World and Develop a New Foreign Policy

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3.	World Energy Crisis/OPEC Countries	Vance, Blumenthal and Schlesinger	- -		-	-			1 1	-		- I- - I-	4	1			-	-			-	- -		- 3-	-	-		-		-	- -			-			-		
2.	International Drug Traffic	Vance and Young	1-	* *	=	-		-	•	-	-	- -		~			-	-	-		-	-	-		-	•		-			1-		•	-	-		-		
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2.	Develop Plans and Strategy For Special Talks/Negotiations:		1-		-	-		-	-	-		-1-	-	_		-	-	÷			-	-			-	-		-		-	1-			-	_	-	-		
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Evaluate the Role of Our Country in the World and Develop a New Foreign Policy

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3.	Develop Policy and Strategy For Dealing With Problem Areas:								- -					_						_		<u>-</u>	-1-	7		-				-
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4.	Develop Recommended Agenda For Foreign Trips and Foreign Visitors For President and Vice-President For 1977 and 1978	t	I											-	-	 	-			-		4	-1-	-		-			-	-
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ESTABLISH AND MAINTAIN A STRONG AND VIABLE DEMOCRATIC PARTY

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1.	Reorganization Of The Democratic National Committee	Chair And Wise					- -					1					-	-	-1-		4			-	
2.	Develop Four Year Plan For DNC That Includes:	Chair And Wise					- -					I I					-		-1-		-			-	
	Communication With Carter Supporters	Wise And Kraft					-1-					1					-	-	-1-		4	- -		_	
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-	Mechanism For Monitoring Party Rules	Wise					-1-					1							-1-		_			-	
-	Regular Survey of Voter Attitudes	Wise And					-1-					1					_		-1-		_			_	- 1
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January 28, 1977

Bob Lipshutz -

signed order and
signed letter (undated)

to Joe aragon re

ZCEDC innestigation

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1/29/17

c C Lipshutz

THE WHITE HOUSE WASHINGTON

1-29-77

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J. C.

p.s. also, be the truthful, I not effusive.

THE WHITE HOUSE

January 28, 1977

Dear Mr. Martinez:

This is to notify you that your services as Director of the Community Services Administration is terminated effective at the close of business today.

As you are aware, your term as a Presidential appointee is at the pleasure of the President.

Very truly yours,

Robert J. Lipshutz

Counsel to the President

Mr. Sam Martinez Community Services Administration Washington, D. C. TO: President Carter

FROM: Hamilton Jordan 7/0

Please find the following:

- 1) Martinez's letter of resignation;
- 2) Letter from Lipshutz to Martinez accepting his resignation; confirmed in telephone call to Martinez tonight from myself and Lipshutz;
- 3) Executive Order appointing Joe Aragon Acting Director; Joe and I will meet with you for ten minutes tomorrow for explicit directions as to how he should proceed;
- 4) Directive from you to Joe to conclude ongoing investigation of Zavala County Economic Development Corporation by February 3, 1977;
- 5) Legal analysis from Lipshutz and McKenna;

Origina Daug Dennett 115/77 VIDE

Community Services Administration

WASHINGTON, D.C. 20505

January 13, 1977

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

I hereby tender my resignation as Director of the Community Services Administration effective at the pleasure of the President.

Samuel R. Martinez

Director

THE WHITE HOUSE

January 28, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

ROBERT LIPSHUTZ

COUNSEL TO THE PRESIDENT

MARGARET MCKENNA

DEPUTY COUNSEL TO THE PRESIDENT

SUBJECT:

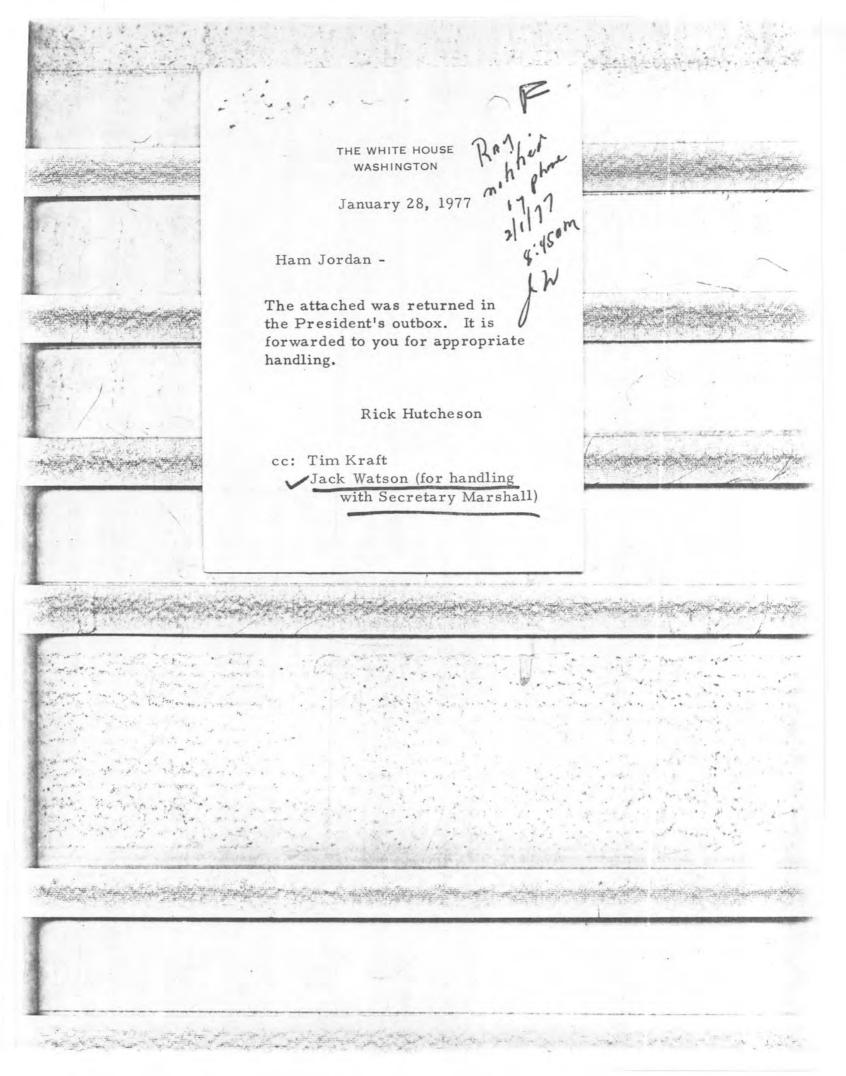
Community Service Administration

Grant to ZCEDC

After conferring with John Harmon of Attorney General Bell's office, we conclude that there appears to be no legal basis for which to suspend or terminate the grant to ZCEDC at this time.

We concur in the suggestion that the present Director be replaced immediately by Joe Aragon as Acting Director. This will place the Administration control immediately under Mr. Aragon. He can at that point order completion of the investigation on ZCEDC with a report to be made to you on February 3.

As far as we can determine, there is no legal requirement that the \$68,000 check be sent immediately. This would, at least for a reasonable period of time, be under Mr. Aragon's judgement. It appears clear that the debts have been incurred and will have to be paid.



PRESIDENT HAS SEEN. U.S. DEPARTMENT OF LABOR OFFICE OF THE SECRETARY WASHINGTON January 26, 1977 MEMORANDUM FOR LANDON BUTLER DEPUTY ASSISTANT TO THE PRESIDENT Attached are three more selections for top positions within the Department of Labor. As with the previous five selections, they are highly qualified people who have demonstrated the ability to get things done effectively. Following are brief resumes: Solicitor of Labor POSITION: SELECTION: Carin Ann Clauss Ms. Clauss, 37, much-honored attorney who BIOGRAPHICAL argued many of the government's pioneer SKETCH: equal pay and age discrimination cases in court, has been Associate Solicitor, Fair Labor Standards Division, U. S. Department of Labor, since 1971. She plans and directs the Department's litigation program, rulemaking functions and advisory opinion services under the Fair Labor Standards Act, the Equal Pay Act of 1963 and the Age Discrimination in Employment Act of 1967. She advises both the Secretary of Labor and Solicitor on legislative and policy matters arising under these statutes. She joined the Labor Department in 19/3 and served as an attorney until 1965. She has also been Special Assistant to the Deputy Solicitor of Labor, 1966 to 1968; Deputy Counsel for Appellate Litigation, 1968 to 1969, and Counsel for Appellate Litigation, 1969 to 1971. In 1976, she received the Federal Woman's Award and the Labor Department's Distinguished Career Service Award. She was the Department's nominee for the Rockefeller Public Service Award in 1974 and in 1970 received the Younger Federal Lawyer Award. A native of Knoxville, Tenn., she received an A.B. degree from Vassar College (1960) and an L.L.B. degree from the Columbia University Law School (1963).

POSITION:

Assistant Secretary for Employment Standards

SELECTION:

Donald Elisburg

BIOGRAPHICAL SKETCH:

Elisburg, 38, who has broad experience as a labor lawyer, has been General Counsel and Staff Director, U. S. Senate Committee on Labor and Public Welfare, since December 1974.

In this position, he is responsible to the Committee Chairman, Senator Harrison A. Williams, Jr. for supervising all aspects of the committee's operations. These include all legislative and oversight responsibility in such diverse areas as labor, employment, poverty, migratory labor and human resources, among many others.

Since April 1974, he has also served as Counsel, Subcommittee on Labor, U. S. Senate Committee on Labor and Public Welfare.

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Other major positions held by Mr. Elisburg include: Associate Counsel, Subcommittee on Labor, April 1970 to March 1974; Special Assistant to the Solicitor of Labor, U. S. Department of Labor, 1968 to 1970; Trial Attorney, Labor Relations and Civil Rights Division, Office of Solicitor, Labor Department, 1966 to 1968; Attorney, Manpower Services Division, Office of Solicitor, Labor Department, 1965 to 1966, and Trial Attorney, Chicago Region, Office of Solicitor, Labor Department, 1963-65.

A Chicago native, Elisburg received a B. S. degree in economics, Illinois Institute of Technology (1960) and a J.D. degree, University of Chicago Law School (1963).

POSITION:

Assistant Secretary for Occupational Safety and Health

SELECTION:

Eula Bingham

BIOGRAPHICAL SKETCH: Bingham has been Associate Director, Department of Environmental Health, University of Cincinnati School of Medicine, since October 1972.

She has been a member of the University's graduate faculty since 1963 and associate professor of environmental health since September 1970. She was an assistant professor of environmental health from 1961 to 1970.

Since 1960, she has taught graduate courses on the biological effects of air pollutants; chemical carcinogenesis (dealing with cancercausing agents) and physiology for engineers, among other subjects.

Her research and writing interests in the field of environmental health have been varied.

She has served on a variety of national committees in her field of expertise, including Standards Advisory Committee on Coke Oven Emissions, Labor Department (chairperson); Standards Advisory Committee on Carcinogens, Labor Department; Study Section, Safety and Health, National Institute for Occupational Safety and Health, and Consultant, Subcommittee on Carcinogenesis of Threshold Limits Committee, American Conference of Industrial Hygienists.

She received a B. S. degree in chemistry from Eastern University, Richmond, Ky. (1951), an M. S. degree in zoology from the University of Cincinnati (1954) and a Ph.D in zoology from the University of Cincinnati (1958).

May Marshall
Ray Marshall
Secretary of Labor

Secretary of Labor

Let me see her

Let Ray

J C

cc: Lance JAch 5ty

THE WHITE HOUSE WASHINGTON

Mr. President:

These minutes have been okayed by all of the staff participants at the Cabinet meeting.

Do you wish to see the minutes of Cabinet meetings in the future?

yes	no
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Rick Hutcheson

January 28, 1977

Jack Watson -

Minuted of Cabinit Meeting

cc: Stu Eisenstadt Burt Lance Ding Ind Shrows Ras Green

THE WHITE HOUSE WASHINGTON

sle-with comments.

MINUTES OF CABINET MEETING JANUARY 24, 1977

The first full meeting of the Cabinet was convened by the President at 9:00 a.m., Monday, January 24, 1977. All members of the Cabinet were present except Secretary of Interior Cecil Andrus. The Vice President was absent due to his travels abroad on behalf of the President. White House staff members present were:

Charles Schultze, CEA Chairman; Zbigniew Brzezinski,
National Security Affairs Advisor; Robert J.

Lipshutz, Counsel to the President; Frank Moore,
Assistant to the President for Congressional Relations; Hamilton Jordan, Assistant to the President;
Stuart Eizenstat, Assistant to the President for
Domestic Affairs; Midge Costanza, Assistant to the
President for Public Liaison; Rex Granam, Deputy
Press Secretary, and Jack Watson, Secretary to the
Cabinet and Assistant to the President for Intergovernmental Affairs.

The President made the following remarks:

(1) Until further announcement, Cabinet meetings will be held weekly, beginning at 9:00 a.m. on Monday. The meetings will generally be scheduled for two hours.

- (2) The President is scheduled to meet with the Democratic leadership of the House and Senate on Tuesday morning,

 January 25, 1977 from 8:00 a.m. to 9:00 a.m. He asked each Cabinet member who had matters that ought to be discussed at that meeting to have their comments to the Secretary to the Cabinet by 5:30 p.m. January 24, 1977 for immediate transmittal to the President.
- cabinet groups for the purpose of discussing and dealing with cross-cutting issues, problems and interests of mutual concern. He noted, for example, that Mr. Schultze should meet with Dr. Schlesinger to discuss the economic aspects of national energy policy generally, and specifically, the potentially adverse impacts of the nation's continuing cold weather spell on the proposed economic stimulus package. The President asked the Secretary to the Cabinet to assist the Cabinet in forming the appropriate groups and in facilitating their operation.
- (4) The President asked all members of the Cabinet to prepare four memoranda to him, as follows:
 - (a) An outline of their proposed legislation for FY 1978, to be submitted to Stu Eizenstat by February 1, 1977

An outline of ideas and suggestions for inclusion in the President's address to the nation which is scheduled for the first week of February.

- Suggestions as to how the President and members of the Cabinet can maintain close contact with the American people through such means as Town Hall Meetings, informal contacts with the Governors, Mayors and county officials, etc. This memorandum is to be submitted by February 15, 1977.
- The President asked each Secretary to submit an outline of preliminary reorganization ideas and proposals for their respective departments no later than February 15, 1977.
- The President announced that he had ordered thermostats in all public buildings to be lowered to 65 degrees during the day and 55 degrees at night. He asked the Secretaries to cooperate in every way possible in efforts to conserve energy.

The President asked each Cabinet member to submit proposals for elimination of Advisory Committees, Commissions, Interagency Committees, etc., in an effort to simplify channels of communication and eliminate redundant and be aboliker overlapping groups.

- (7) The President announced that Mr. E. H. Knoche,
 Deputy Director of the CIA under President Ford, has
 been named as Acting Director of the Agency. The
 President expressed his deep regret at the withdrawal
 of Theodore Sorensen as nominee for Director and asked
 the Cabinet's help in finding a person of similar ability
 for the post. The President also asked Cabinet members
 to help him identify qualified appointees for the
 agencies, such as the Small Business Administration, the
 General Services Administration, the Federal Bureau of
 Investigation, Science Adviser to the President, etc.
- (8) The President announced that approximately 400 of the people who have worked in the campaign and/or transition have been carefully screened and selected for recommendation to the Cabinet departments and other agencies for possible assignment. The Civil Service Commission has approved a procedure for placement of persons for a 90 day trial period with the departments and agencies. The President asked the Cabinet members to consider these persons for possible assignment within their departments.
- (9) The President gave a brief outline of Vice President Mondale's trip and said he expected to speak with the Vice President later in the day by telephone.

Mr. Blumenthal observed that with respect to the President's request regarding elimination of various commissions, it would take some time for the Secretaries to discover which commissions are needed and which are not.

Ms. Harris commented that we also need to increase coordination among the Cabinet Secretaries and agencies with respect to their contacts with the Governors, Mayors and other local officials through such commissions. The President agreed and asked the Secretary to the Cabinet to review the situation and suggest ways in which such coordination can be effected.

The President then called on members of the Cabinet for their comments and a brief report on their activities. Each Cabinet member, beginning with the Secretary of State, Cyrus Vance, did so. The following is a check list of matters which arose during the Cabinet members' discussion with the President:

- (1) The subject of conscription for national service (including, but not limited to, conscription for military service) requires careful consideration on a multi-departmental basis. The President asked that an appropriate sub-group of the Cabinet be formed to consider the matter and make recommendations.
- (2) The President requested all Cabinet members to consider the feasibility of a freeze on all further

lance report

next or the m

hiring in their respective Departments until departmental situations and needs can be better assessed.

- (3) Mr. Blumenthal asked if it would be possible for the President to take some time to meet briefly with the top level Sub-cabinet team of each Department. The President said he would be pleased to do so and asked Mr. Kraft to arrange such appointments.
- (4) Mr. Adams suggested that each Cabinet member review the components of the proposed economic stimulus package and assess its impacts on their Departments.

 The President indicated that an outline of the essential elements of the package would be circulated to all members of the Cabinet as soon as possible.
- (5) The President asked Mr. Lance to set up a meeting with the entire Cabinet to discuss the subject of zero based budgeting.
- (6) The President asked all Cabinet members to work with the Attorney General in establishing greater consistency of legal advice and opinion throughout the federal government. He expressed his chagrin with the size of Departmental legal staffs; the frequent inconsistency of legal positions on the same subject taken within the federal government; and the

tremendous amount of time and effort consumed by unnecessary paperwork. The President also asked that an appropriate sub-group of the Cabinet be established to review the proliferation of regulations, guidelines, bulletins, and other paperwork issued by the federal government, including, but not limited to, regulations under OSHA, HEW, EPA, ERISA. He asked that a concerted effort be made to expedite ways of reducing reporting and paperwork requirements and, wherever possible, eliminating burdensomeand unnecessary federal regulations and forms.

- (7) The President suggested that Mr. Bergland check with the CIA regarding weather forecasts that may be of help to farmers.
- (8) The President asked for recommendations as soon as possible regarding the anti-boycott issues. He suggested that Messrs. Blumenthal, Bell, Vance, Brzezinski and Ms. Kreps meet to study the matter and make recommendations to the President.
- (9) Mr. Marshall recommended that, in coordination with Ms. Kreps, Mr. Blumenthal and others, consideration be given to establishment of a new commission from the private sector similar in purpose to the National Alliance of Businessmen. The President

concurred and asked that recommendations be made to him on the subject.

- working closely with Senator Long, Mr. Ullman and others in the Congress on the subject of welfare reform, and that he had also been in touch with Governor Askew and other leaders of the "New Coalition." The President suggested that Mr. Blumenthal, Charlie Schultze, Bert Lance and other Cabinet members be included in consideration of welfare reform proposals because the impact of welfare reform is so widespread.
- (11) Mr. Califano urged that Cabinet Secretaries do everything possible to increase and improve the flow of information and ideas among Cabinet Secretaries.

 The President agreed and suggested that the Secretary to the Cabinet could be used to facilitate and expedite the exchange of information among the Cabinet.
- (12) With respect to a standard procedure for Cabinet communications with the President, the President indicated that he would generally prefer, whenever possible, to have a memorandum outlining a proposed action or decision first so that he could review it before meeting with the Cabinet member(s) to discuss the matter. Memoranda should be submitted through

the Secretary to the Cabinet for appropriate circulation and comment before delivery to the President.

- "Presidential Appointments" be cleared in advance with him by Cabinet members through the following procedure. The name of the person being recommended, brief biographical information on the person and the position for which the person is being proposed, should be forwarded to Hamilton Jordan. Once the names are approved, Frank Moore will work with departmental Congressional liaison people to ensure that each appointment has been appropriately cleared with Members of Congress, including Committee Chairmen and Members.
- (14) With respect to regional appointments, the President asked that Cabinet members temporarily defer making any regional appointments until some procedures for consulting with Members of Congress have been devised. The President indicated that he had asked Frank Moore and Hamilton Jordan to design such a procedure as soon as possible.

The President adjourned the Cabinet meeting at 12:05 P.M.

Respectfully submitted,

Jack H. Watson, Jr.

January 28, 1977

Ham Jordan -

The original of the attached SECRET memorandum has been returned to NSC. A copy is sent to you in order for you to note the comments made by the President concerning page 3.

Rick Hutcheson

cc Ham AsAP

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THE PRESIDENT HAS SEEN.

THE SECRETARY OF STATE WASHINGTON

ic Vance

January 26, 1977

SECRET

MEMORANDUM FOR: The President

FROM: Cyru

Cyrus Vance

1. Vietnam-US. In a January 22 broadcast Hanoi Radio claimed that "the US imperialists" remain the greatest aggressors, exploiters, and arms dealers of the present era and are not qualified to explain moral values to other countries. Hanoi's harsh tone was probably predictable. The Vietnamese have not yet received a clear signal of your administration's intentions and they are wary of showing that they expect very much from you. I am optimistic that the tone of Hanoi's public statements will change once the Vietnamese realize that you are willing to open a dialogue with them.

2. Syrian Troops in Lebanon and the Israeli Response: As you know, we approached the Israeli Chargé last evening on how to react to the presence of Syrian troops in the Nabatiyah area of southern Lebanon. We have just received a response from Foreign Minister Allon who stated that the presence of the Syrian Arab Security Force Units in that area is contrary to previous understandings among all parties concerned. He went on to state that the Syrian moves "...are putting the credibility of both of our countries to a serious test. One should under no circumstances allow them to succeed in this act." Allon asks us to use our influence with Sarkis in order to achieve a withdrawal of the Syrian units by Saturday.

I have asked to see Ambassador Dinitz at 6:30 this evening to underscore our reluctance to pressure Sarkis for a withdrawal since such a move could weaken his political standing with the Palestinian leftists and the Christians. Although we understand Israeli sensitivity about these forces, the actual threat to Israel seems to be more political than military. We understand that there are no more than 600 troops involved. I will reiterate to Dinitz that we are prepared to make clear to Sarkis and the Syrians that there should be no further movement southward of non-Lebanese forces, and that any plans to do so should be cleared by Sarkis with us and by us with Israel.

GDS

Per; Rac Project

ESDN: NLC-126-6-6-1-8

BY ARRIVATE 12/13/12

3. Terrorism in Spain: The worst wave of violence since Franco's death is now sweeping Spain. Left and right wing extremists plus police forces have all become increasingly trigger happy. Juan Carlos still seems to have the authority to effect the transition from fascism to parliamentary democracy in Spain but a breakdown in law and order could cause the army to reassert itself. Warren Christopher (and I for a very short while) will be seeing the Spanish Deputy Prime Minister tomorrow at his request. We will express support for Juan Carlos' moves towards democracy.

Our Ambassador in Madrid has recommended that you issue a formal statement reaffirming US support for the democratic kneed process in Spain. I do not believe that it is appropriate for you to make such a statement now.

African reactions to the Rhodesian 4. Rhodesia: impasse have been reasonably moderate. We have dispatched the letters from you to ten African Chiefs of State asking them to give diplomacy a chance. This expression of your personal interest will be an important factor in maintaining our dialogue with the key African leaders whose support is essential to a peaceful solution.

We remain in close consultations with the British and have asked Fritz to urge them to keep the negotiating door open. Ivor Richard, the Geneva Conference Chairman, has stated publicly his view that Geneva would reconvene. In Parliament, Crosland express his Government's disappointment with Smith's rejection of the British proposals, but indicated that the British will be reassessing the situation with a view to resuming the negotiations.

As a warning to Smith and in support of the British position, I have told the press today that Smith's "internal solution," which excludes important nationalist leaders, will not produce a settlement and does not have the support of the United States. We urged all parties to consider their positions carefully and pursue a course which will produce a peaceful outcome. We will know shortly whether the message I gave the South African Ambassador yesterday plus our firm public statements of today will have a positive effect on Smith.

SECRET

3

5. Moving to Replace Ambassadors: As you said in the campaign, many American Ambassadors are not qualified to carry out their functions. Some of the political appointees named by the previous Administration resigned to Jerry Ford and are in the process of moving out, but others submitted their resignations to you in the hope of staying on at least for a while. I have drawn up a list of such Ambassadors and will be sending it over to you by this Friday, along with a recommendation that we pick up their resignations immediately. By doing so we would be giving a clear signal to the country and to foreign governments that we will eliminate dead wood rapidly and then choose men and women of quality for ambassadorial posts. In about 10 days, I will convene the group of fourteen that will be advising us on ambassadorial appointments. Attached is a list of the members of this panel.

Attachment:
As stated.

ATTACHMENT

Samuel Brown, Treasurer, State of Colorado - Substitute (Mass.)

Governor Raoul Castro, Arizona

Maurice Ferre, Mayor of Maimi, Florida

Professor John Hope Franklin, University of Chicago

Averill Harriman

Professor Stanley Hoffman, Harvard University

Vilma Martinez, President and General Counsel, Mexican-American Legal Defense and Education Fund, San Francisco

Dean Rusk

Alex Seith, Lawyer, Chicago

Donald Steward, President, Spelman College, Atlanta

Be njamin Wattenburg, Consultant, Writer, Washington D. C.

Barbara White, President, Mills College, California

Charles Yost, former US representative to the UN

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